The Decision Procedure and Penalties manual

Chapter 2

Statutory notices and the allocation of decision making



Provision for certain categories of decision

2.5.1 Some of the decisions referred to in ■ DEPP 2 Annex 1 and ■ DEPP 2 Annex 2 share similar characteristics. For convenience, ■ DEPP 2.5 sets out some of these and the particular features they have.

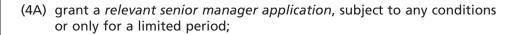
Different decision makers

G 2.5.2 In some circumstances, the decision to give a warning notice and a decision notice in a particular matter will not be taken by the same decision maker. For example, in enforcement cases the RDC might take the decision to give a warning notice, but the decision to give a decision notice could be taken by the settlement decision makers on the basis that the person concerned does not contest the action proposed (see ■ DEPP 5).

Decisions relating to applications for FCA authorisation or

- 2.5.3 FCA staff under executive procedures will take the decision to give a warning notice if the FCA proposes to:
 - (1) refuse an application for a Part 4A permission or to refuse an application to cancel a Part 4A permission;
 - (2) impose a limitation or a requirement which was not applied for, or specify a narrower description of regulated activity than that applied for, on the grant of a Part 4A permission;
 - (3) refuse an application to vary a Part 4A permission, or to restrict a Part 4A permission on the grant of a variation (by imposing a limitation or a requirement which was not applied for or by specifying a narrower description of regulated activity than that applied for);
 - (3A) refuse an application to vary a requirement imposed under section 55L of the Act, or to impose a new requirement;
 - (3B) exercise its power under section 55L(1) of the Act in connection with an application to the PRA for a Part 4A permission or the variation of a Part 4A permission;
 - (4) refuse approved person status;

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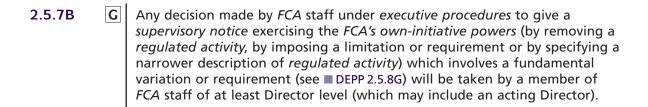
- (4B) refuse an application to vary an approval under section 59 of the *Act* that was granted subject to conditions;
 - (5) refuse an application for a *small e-money issuer certificate* (see ELM 8 (Small e-money issuers));
 - (6) [deleted]
- 2.5.4 G If no representations are made in response to a warning notice proposing the action set out at DEPP 2.5.3 G within the period specified, a decision notice will be given accordingly: see DEPP 2.3.2 G (Default procedures).
- 2.5.5 G If representations are made in response to a warning notice proposing any of the actions set out at DEPP 2.5.3G, then FCA staff under executive procedures will take the decision to give a decision notice.
- **2.5.5A G** [deleted]
- **2.5.6 G** [deleted]

Decisions relating to applications for PRA authorisation or approval

- **2.5.6A** G FCA staff under executive procedures will take the decision where the FCA is proposing or deciding to:
 - (1) refuse its consent to the granting by the *PRA* of an application for a *Part 4A permission*, or give its consent subject to conditions;
 - (2) refuse its consent to the granting by the *PRA* of an application for the variation of a *Part 4A permission*, or give its consent subject to conditions: or
 - (3) refuse its consent to the granting by the *PRA* of an application to perform a *controlled function*, or give its consent subject to conditions.

FCA's own-initiative powers

- **2.5.7 G** FCA staff under executive procedures will take the decision to give a supervisory notice exercising the FCA's own-initiative powers (by removing a regulated activity, by imposing a limitation or requirement or by specifying a narrower description of regulated activity), including where the action involves a fundamental variation or requirement (see DEPP 2.5.8 G).
- 2.5.7A G FCA staff under executive procedures will be the decision maker when a firm agrees not to contest the FCA's exercise of its own-initiative powers and when the exercise of the FCA's own-initiative powers is contested by a firm.



- 2.5.8 G A fundamental variation or requirement means:
 - (1) removing a type of activity or investment from the firm's permission; or
 - (2) refusing an application to include a type of activity or investment; or
 - (3) [deleted]
 - (4) imposing or varying an assets requirement (as defined in section 55P of the Act (Prohibitions and restrictions)), or refusing an application to vary or cancel such a requirement.

The FCA's power to vary SMF manager's approval on its own initiative

- 2.5.8A G FCA staff under executive procedures will take the decision under section 63ZB of the Act to vary an approval given to an SMF manager (by imposing a condition, varying a condition, removing a condition or limiting the period for which the approval is to have effect).
- G 2.5.8B FCA staff under executive procedures will be the decision maker when all of the interested parties (as defined by section 63ZC(6) of the Act) agree not to contest the FCA's exercise of its power under section 63ZB of the Act and when the exercise of such powers is contested by any of the interested parties (as so defined).
- 2.5.8C G The FCA's statement of policy on the use of the power to vary an SMF manager's approval on its own initiative is set out in ■ DEPP 8.

Decisions relating to listing of securities

- G 2.5.9 FCA staff under executive procedures will take the following statutory notice decisions:
 - (1) the refusal of an application for listing of securities;
 - (2) the suspension of *listing* on the FCA's own initiative or at the request of the issuer;
 - (3) [deleted]
 - (4) the discontinuance of *listing* of securities at the issuer's request;
 - (5) the exercise of any of the powers in sections 87K or 87L of the Act in respect of a breach of any applicable provision; and

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- (6) [deleted]
- (7) the refusal of an application by an issuer for cancellation of a suspension of *listing* made under section 77 of the *Act*.
- **2.5.10** G FCA staff under executive procedures will take statutory notice decisions relating to the discontinuance of listing of securities on the FCA's own initiative.
- 2.5.11 G If securities have matured or otherwise ceased to exist the FCA will remove any reference to them from the official list. This is a purely administrative process, and not a discontinuance of listing in the sense used in Part 6 of the Act.

Decisions relating to imposition of limitations or other restrictions of sponsors and primary information providers.

Decisions relating to imposition of limitations or other restrictions of sponsors and primary information providers

- Under section 88(4)(aa) of the Act, if the FCA proposes to impose limitations or other restrictions on the services to which a sponsor's approval relates, it must give him a warning notice. If, after considering any representations made in response to the warning notice, the FCA decides to impose limitations or other restrictions on the services to which a sponsor's approval relates, it must give him a decision notice. FCA staff under executive procedures will take the decision to give the warning notice and decision notice where the sponsor has requested or otherwise agrees to the limitation or other restriction and where the sponsor contests the imposition of the limitation or other restriction.
- 2.5.11B G If the FCA is proposing or deciding to refuse a sponsor's application for the withdrawal or variation of a limitation or other restriction on the services to which a sponsor's approval relates under section 88(8)(d) of the Act, the decision maker will be FCA staff under executive procedures.
- 2.5.11C G Under section 89P(5)(b) of the Act, if the FCA proposes to impose limitations or other restrictions on the dissemination of regulated information to which a primary information provider's approval relates, it must give him a warning notice. If, after considering any representations made in response to the warning notice, the FCA decides to impose limitations or other restrictions on the dissemination of regulated information to which a primary information provider's approval relates, it must give him a decision notice. FCA staff under executive procedures will take the decision to give the warning notice and decision notice where the primary information provider has requested or otherwise agrees to the limitation or other restriction and where the primary information provider contests the imposition of the limitation or other restriction.
- 2.5.11D G Under section 89P(9)(d) of the *Act*, if the *FCA* is proposing or deciding to refuse a *primary information provider*'s application for the withdrawal or variation of a limitation or other restriction on the dissemination of

regulated information to which a primary information provider's approval relates, the decision maker will be FCA staff under executive procedures.

Modified procedures in collective investment scheme and certain other cases

G 2.5.12

FCA staff will usually inform or discuss with the person concerned any action they contemplate before they recommend to FCA staff under executive procedures that the FCA takes formal action. The FCA may also be invited to exercise certain powers by the persons who would be affected by the exercise of those powers. In these circumstances such decisions, including those referred to in ■ DEPP 2.5.13G, will be taken by FCA staff under executive procedures if the person concerned has agreed to or accepted the action proposed and if the proposed action is not agreed.

2.5.13 G

The decisions referred to in ■ DEPP 2.5.12 G are:

- (1) the decision to give a supervisory notice pursuant to section 259(3), (8) or 9(b) (directions on authorised unit trust schemes); section 268(3), 7(a) or 9(a) (directions in respect of recognised overseas schemes); or section 282(3), (6) or (7)(b) (directions in respect of relevant recognised schemes) of the Act;
- (1A) the decision to give a supervisory notice pursuant to section 261Z1(3), (8) or (9)(b) (Procedure on giving directions under section 261X or 261Z and varying them on FCA's own initiative) of the Act;
 - (2) the decision to give a warning notice or decision notice pursuant to section 280(1) or (2)(a) (revocation of recognised investment scheme) or section 282B (public censure) of the Act;
 - (3) the decision to give a *supervisory notice* in accordance with regulation 27(3), (8) or 9(b) of the OEIC Regulations; and
 - (4) the decision to give a warning notice or decision notice pursuant to regulation 24 or regulation 28 of the OEIC Regulations.
- (4A) the decision to give a warning notice or decision notice pursuant to section 255 or 260 of the Act;
- (4B) the decision to give a warning notice or decision notice pursuant to section 261V or 261Z2 of the Act;
 - (5) [deleted]
- (6) [deleted]

2.5.14

In determining whether there is agreement to or acceptance of the action proposed, an indication by the following persons will be regarded as conclusive:

(1) in relation to an authorised unit trust scheme, the manager and trustee;

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- (1A) in relation to an authorised contractual scheme, the authorised contractual scheme manager and depositary;
 - (2) in relation to an ICVC, the directors and the depositary;
 - (3) in relation to a recognised scheme, the operator and, if any, the trusteeor depositary.
- 2.5.15 G A decision to give a warning notice or decision notice refusing an application for an authorisation order declaring a scheme to be an AUT, ACS or ICVC or an AUT, ACS or ICVC to be a money market fund will be taken by FCA staff under executive procedures, including if the application is by an authorised fund manager who is not the operator of an existing AUT, ACS or ICVC.
- **2.5.16 G** [deleted]

Notices under other enactments

- 2.5.17 G

 The FCA expects to adopt a procedure in respect of notices under enactments other than the Act which is similar to that for statutory notices under the Act, but which recognises any differences in the legislative framework and requirements. DEPP 2 Annex 1 and DEPP 2 Annex 2 therefore identify notices to be given pursuant to other enactments and the relevant FCA decision maker.
- 2.5.18 G Some of the distinguishing features of notices given under enactments other than the *Act* are as follows:
 - (1) [deleted]
 - (2) [deleted]
 - (3) Friendly Societies Act 1992, section 58A: The warning notice and decision notice must set out the terms of the direction which the FCA proposes or has decided to give and any specification of when the friendly society is to comply with it. A decision notice given under section 58A(3) must give an indication of the society's right, given by section 58A(5), to have the matter referred to the Tribunal. A decision notice under section 58A(3) may only relate to action under the same section of the Friendly Societies Act 1992 as the action proposed in the warning notice. A final notice under section 390 of the Act must set out the terms of the direction and state the date from which it takes effect. Section 392 of the Act is to be read as if it included references to a warning notice given under section 58A(1) and a decision notice given under section 58A(3).
 - (4) The FCA is only required to give a single supervisory notice under Regulations 28 and 36 of the MiFI Regulations. No representations can be made to the FCA after the issuing of this notice, but the matter can be referred to the Tribunal.
 - (5) The decision to give a written notice under section 55XA(1) of the *Act* will be taken by *FCA* staff under *executive procedures*. If the applicant decides to seek a review, by the *FCA*, of that decision, they

can make representations to FCA staff under executive procedures. If FCA staff under executive procedures then decide under section 55XA(5) of the Act to confirm the first decision, or take a different decision of the type described by section 55XA(1) of the Act, it must give the applicant a written notice.

- (5A) The decision to impose or vary a direction under regulation 74C of the Money Laundering Regulations will be taken by FCA staff under executive procedures, including if the direction involves a fundamental imposition or variation. FCA staff under executive procedures will be the decision maker when a cryptoasset business does not contest the direction and when the direction is contested by a cryptoasset business. A fundamental imposition or variation of a direction means:
 - (a) preventing a *cryptoasset business* from undertaking *cryptoasset* business; or
 - (b) imposing or varying a direction in relation to the cryptoasset business' assets, or refusing an application to vary or cancel such a direction.
- (6) CRA Regulation: Where the FCA is exercising its powers to refuse an application for registration under articles 16 or 17, or to refuse an application made by a credit rating agency to withdraw its registration under article 20(3), it must give a written notice in accordance with article 18(2). In these circumstances the decision to give a written notice under article 18(2) will be taken by FCA staff under executive procedures.

Where the FCA is exercising its powers to withdraw the registration of a credit rating agency on the FCA's own initiative under article 20(1) or (2), or to give a direction under article 24(1), it must give a written notice in accordance with article 18(2). In these circumstances the decision to give a written notice under article 18(2) will be taken by FCA staff under executive procedures.

Upon receipt of a written notice under article 18(2) the credit rating agency may decide to seek a review or to refer the matter directly to the Tribunal under article 18A.

If the *credit rating agency* decides to seek a review of the decision set out in the article 18(2) notice, they can make representations to FCA staff under executive procedures. If FCA staff under executive procedures decide to maintain the original decision, the credit rating agency may refer the decision to do so to the *Tribunal*.

(7) Trade Repositories (EU Exit) Regulations: Where the FCA is exercising its powers to refuse an application for registration of a trade repository under article 58 of EMIR or to refuse an application made by a trade repository to withdraw its registration under article 71(3) of EMIR, it must give a written notice in accordance with article 71a(6) of *EMIR*. In these circumstances the decision to give a written notice under article 71a(6) will be taken by FCA staff under executive procedures.

Where the FCA is exercising its powers to withdraw the registration of a trade repository on the FCA's own initiative under article 71(1) or (2), it must give a written notice in accordance with article 71a(6). In these circumstances the decision to give a written notice under article 71a(6) will be taken by FCA staff under executive procedures.

Upon receipt of a written notice under article 71a(6) the credit rating agency may decide to seek a review or to refer the matter directly to the *Tribunal* under article 71b.

If the *trade repository* decides to seek a review of the decision set out in the article 71a(6) notice, they can make representations to *FCA* staff under *executive procedures*. If *FCA* staff under *executive procedures* decide to maintain the original decision, the trade repository may refer the decision to do so to the Tribunal.

(8) Securitisation Regulation (as amended by the Securitisation (Amendment) (EU Exit) Regulations): where the FCA exercises its powers to refuse an application for registration of a securitisation repository under article 12, or to refuse an application made by a securitisation repository to withdraw its registration under article 13a, it must give a written notice in accordance with article 13(6). In these circumstances, the decision to give a written notice under article 13(6) will be taken by FCA staff under executive procedures.

Where the FCA exercises its powers to withdraw the registration of a securitisation repository on its own initiative under article 13a, it must give a written notice in accordance with article 13(6)(b). In these circumstances, the decision to give a written notice under article 13(6)(b) will be taken by FCA staff under executive procedures.

Upon receipt of a written notice under regulation 13a, the securitisation repository may decide to seek a review or to refer the matter to the *Tribunal*. If the securitisation repository decides to seek a review of the decision set out in the regulation 13a notice, they can make representations to FCA staff under executive procedures. If FCA staff under executive procedures decide to maintain the original decision, the securitisation repository may refer the decision to do so to the Tribunal.

(9) Securities Financing Transactions Regulation (as amended by the SFTR (EU Exit) Regulations): where the FCA is exercising its powers to refuse an application for registration of a trade repository under article 7 of the Securities Financing Transactions Regulation or to refuse an application made by a trade repository to withdraw its registration under article 10(3), it must give a written notice in accordance with article 10a(6). In these circumstances the decision to give a written notice under article 10a(6) will be taken by FCA staff under executive procedures.

Where the FCA is exercising its powers to withdraw the registration of a trade repository on the FCA's own initiative under article 10(1) or 10(2), it must give a written notice in accordance with article 10a(6)(b). In these circumstances, the decision to give a written notice under article 10a(6)(b) will be taken by FCA staff under executive procedures.

Upon receipt of a written notice under article 10 the *trade repository* may decide to seek a review or to refer the matter directly to the *Tribunal* under article 10b.

If the trade repository decides to seek a review of the decision set out in the article 10 notice, they can make representations to FCA staff under executive procedures. If FCA staff under executive procedures decide to maintain the original decision, the trade repository may refer the decision to do so to the *Tribunal*.