General guidance on Benchmark Submission and Administration

General guidance on Benchmark Submission and Administration

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Chapter 1

Handbook requirements in relation to benchmark contribution activity and benchmark administration activity



1.1 **Application and purpose**

Application

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This special guide is for firms which;

- (1) carry out the regulated activity of administering a benchmark;
- (2) contribute input data to a BMR benchmark administrator; or
- (3) use a benchmark.

Purpose

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The purpose of this special guide is to:

(1) help regulated benchmark administrators by setting out which parts of the *Handbook* apply to them when they carry out the *regulated* activity of administering a benchmark;

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- (2) help benchmark contributors by setting out which parts of the Handbook apply to them when they contribute input data to a BMR benchmark administrator:
- (3) remind all firms of their obligations under the benchmarks regulation when using a benchmark.

Benchmarks Regulation and transitional arrangements

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- (1) The benchmarks regulation applies from 1 January 2018.
- (2) Various changes were made to the Regulated Activity Order as a result of the benchmarks regulation. In particular:
 - (a) There is a new regulated activity of: administering a benchmark (article 63S of the Regulated Activities Order).
 - (b) The regulated activity of administering a specified benchmark will cease to apply (subject to the transitional provisions described in ■ SUP TP 10).
 - (c) The regulated activity of providing information in relation to a specified benchmark will cease to apply (subject to the transitional provisions described in ■ SUP TP 10). However, benchmark contributors which contribute input data to a BMR benchmark administrator are still subject to various requirements in the Handbook and are subject to the benchmarks regulation when doing so.

BENCH 1 : Handbook requirements in relation to benchmark

- (3) SUP TP 10 contains *guidance* on the transitional arrangements governing the changes to the *regulated activities* above.
- (4) The following transitional provisions are also relevant to a *firm* which, immediately before 1 January 2018, was authorised to *administer a specified benchmark* or to *provide information in relation to a specified benchmark*:
 - (a) SYSC TP 6;
 - (b) FEES TP 17AR;
 - (c) MAR TP 1; and
 - (d) SUP TP 10.

BENCH 1 : Handbook requirements in relation to benchmark

Chapter 2

Parts of the Handbook applicable to regulated benchmark administrators and benchmark contributors



2.1 Parts of the Handbook applicable to regulated benchmark administrators and benchmark contributors

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The parts of the Handbook applicable to regulated benchmark administrators when they carry out the regulated activity of administering a benchmark are listed in ■ BENCH 2.1.2G.

- (2) Regulated benchmark administrators should read the applicable parts of the Handbook to find out what the detailed regulatory requirements are for the regulated activity of administering a benchmark. Firms should note that in some cases, different Handbook provisions apply depending on whether or not the regulated benchmark administrator is an Annex II benchmark administrator (see ■ MAR 8.5.2R, ■ MAR 8.5.4R and ■ MAR 8.5.7R).
- (3) Regulated benchmark administrators which also carry on other regulated activities may be subject to other parts of the Handbook as well. The table in ■ BENCH 2.1.2G does not refer to those.
- (4) In some cases, the application of other parts of the Handbook is excluded in relation to a firm's benchmark activities (see the relevant Handbook provisions for the detailed application).
- (5) Regulated benchmark administrators are also reminded of their directly applicable obligations under the benchmarks regulation and legislation made under that regulation.

2.1.2 G

Parts of the Handbook applicable to the the regulated activity of administering a benchmark.

	Part of the Handbook	Applicability to the regu- lated activity of adminis- tering a benchmark
High Level Standards	Principles for Businesses (PRIN)	This applies.
	Senior Management Arrangements, Systems and Controls (SYSC)	The detailed application of this is set out in SYSC 1 Annex 1. However, in general, only the following parts of SYSC will be relevant to a firm which only has permission to carry on the regulated activity of administering a benchmark:

	Part of the Handbook	Applicability to the regulated activity of administering a benchmark
		(a) SYSC 1;
		(b) SYSC 18.3.9G;
		(c) SYSC 22.
	Statements of Principle and Code of Practice for Ap- proved Persons (APER)	This applies to an approved person of a firm that is not an SMCR firm
	Code of Conduct sourcebook (COCON)	This applies to conduct rules staff of SMCR firms.
	The Fit and Proper test for Employees and Senior Personnel (FIT)	This applies.
	General Provisions (GEN)	This applies. However, the application of GEN 4 is very limited in relation to administering a benchmark. GEN 7 does not apply to the activity of administering a benchmark.
	Fees Manual (FEES)	This applies.
Business Standards	Market Conduct Sourcebook (<i>MAR</i>)	MAR 1 (Market Abuse), MAR 2 (Stabilisation) and MAR 8 (Benchmarks) apply.
Regulatory processes	Supervision manual (SUP)	This applies, with the following qualifications:
		(a) In general only the following parts of <i>SUP</i> will be relevant to a <i>firm</i> which only has <i>permission</i> to carry on the <i>regulated activity</i> of <i>administering a benchmark</i> : SUP 1-2, SUP 5-8, SUP 9-10A, SUP 15-15B, SUP 16.1-16.3 and SUP 16.10.
		(b) SUP 10A only applies to a regulated benchmark administrator which is not an SMCR firm (but not all controlled functions apply to a firm which only has permission to carry on the regulated activity of administering a benchmark).
		(c) SUP 10C only applies to a regulated benchmark administrator which is an SMCR firm.
	Decision Procedure and Penalties Manual (<i>DEPP</i>)	This applies.
Handbook Guides	General guidance on Benchmark Administration, Contribution and Use (BENCH)	This applies.

	Part of the Handbook	Applicability to the regu- lated activity of adminis- tering a benchmark
Regulatory	The Enforcement Guide (<i>EG</i>)	This applies.
Guides	The Perimeter Guidance Manual (<i>PERG</i>)	This applies.
Glossary of definitions		This applies.



2.2 Parts of the Handbook applicable to benchmark contributors

2.2.1 G

- (1) The regulated activity of providing information in relation to a specified benchmark no longer applies except in limited circumstances (see SUP TP 10 for an explanation of those circumstances).
- (2) Contributing input data to a BMR benchmark administrator is not a regulated activity. However, benchmark contributors are still subject to various obligations under the benchmarks regulation and the Handbook.
- (3) Benchmark contributors are reminded of the following provisions in or made under the benchmarks regulation:
 - (a) article 15 (Code of conduct);
 - (b) article 16 (Governance and control requirements for supervised contributors); and
 - (c) article 23 (Mandatory contribution to a critical benchmark).
- (4) Benchmark contributors, as authorised persons, are subject to requirements under the Handbook. However, in some cases the application of the Handbook is excluded in relation to a firm's activities as a benchmark contributor (see the relevant Handbook provisions for their detailed application).
- (5) Benchmark contributors are also subject to the following rules which apply only to benchmark contributors:
 - (a) MAR 8.4 (Third country benchmark contributors); and
 - (b) MAR 8.6 (Responsibility for benchmark activities: benchmark contributors).
- (6) However, some provisions in *MAR* are disapplied where a *firm* is contributing input data in relation to a commodity benchmark the provision of which is governed by Annex II to the benchmarks regulation (see MAR 8.4.1R and MAR 8.6.1R).



Guidance for benchmark users: 2.3 articles 28 and 29 of the benchmarks regulation

- G 2.3.1 All supervised entities are reminded of the requirements of articles 28(2) and 29 of the benchmarks regulation.
- G 2.3.2 (1) Article 28(2) imposes requirements on *supervised entities* in relation to the need to produce and maintain robust written plans setting out the actions that they would take in the event that a benchmark which they use materially changes or ceases to be provided.
 - (2) The effect of the prohibition in article 29 is that, subject to the exclusions in article 2 of the benchmarks regulation, a firm which is a supervised entity may only use a benchmark in cases where:
 - (a) if the benchmark administrator is located in the EU, the benchmark administrator is listed in the register maintained by ESMA under article 36 of the benchmarks regulation; or
 - (B) if the benchmark administrator is located outside the EU, the benchmark administrator and the benchmark itself are listed in the register maintained by ESMA under article 36 of the benchmarks regulation.
- 2.3.3 G In considering articles 28(2) and article 29, firms will need to consider the benchmarks regulation and legislation made under that regulation. Firms should also note the points below.
 - (1) "Use of a benchmark" is defined in article 3.1(7) of the benchmarks regulation. ESMA has provided guidance on that definition in the form of "Q&As". That guidance is available on ESMA's website.
 - (2) Article 28(2) and article 29 of the benchmarks regulation do not apply to the use of a benchmark in cases which are excluded from the requirements of the benchmarks regulation (see article 2 of the regulation).
 - (3) The prohibition in article 29 of the benchmarks regulation is subject to the transitional provisions in article 51 of that regulation.
 - (14) ESMA has produced guidance (in the form of "Q&As") on various aspects of the benchmarks regulation. That guidance is available on ESMA's website.

BENCH 2/6