# ADVISING ON INVESTMENTS (ARTICLE 53(1) OF THE REGULATED ACTIVITIES ORDER) (PERIMETER GUIDANCE) INSTRUMENT 2018

# **Powers exercised**

A. The Financial Conduct Authority makes this instrument in the exercise of section 139A (Power of the FCA to give guidance) of the Financial Services and Markets Act 2000 ("the Act").

### Commencement

B. This instrument comes into force on 23 February 2018.

#### Amendments to the Handbook

C. The modules of the FCA's Handbook of rules and guidance listed in column (1) below are amended in accordance with the Annexes to this instrument listed in column (2).

(1)	(2)
Conduct of Business sourcebook (COBS)	Annex A
Supervision manual (SUP)	Annex B

#### Amendments to the material outside the Handbook

D. The Perimeter Guidance manual (PERG) is amended in accordance with Annex C to this instrument.

# Citation

E. This instrument may be cited as the Advising on Investments (Article 53(1) of the Regulated Activities Order) (Perimeter Guidance) Instrument 2018.

By order of the Board 22 February 2018

#### Annex A

# Amendments to the Conduct of Business sourcebook (COBS)

In this Annex, underlining indicates new text and striking through indicates deleted text.

6 Information about the firm, its services and remuneration

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6.1A Adviser charging and remuneration

Application – Who? What?

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6.1A.1A G

Guidance on the regulated activity of advising on investments (except P2P agreements) under article 53(1) of the Regulated Activities Order can be found in PERG 8.24 to PERG 8.29. A firm wishing to know when it will be giving advice but not making a personal recommendation should refer to PERG 13.3.

PERG 8.30B (Personal recommendations) describes what is meant by a personal recommendation in the context of the definition of the regulated activity of advising on investments (except P2P agreements). That guidance is also relevant to the meaning of personal recommendation in this section in relation to a retail investment product. The guidance in PERG 8.24 to PERG 8.29 PERG 8.30B does not apply to the regulated activity of advising on P2P agreements.

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6.1B Retail investment product provider, operator of an electronic system in relation to lending, and platform service provider requirements relating to adviser charging and remuneration

Application – Who? What?

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6.1B.1A G Guidance on the regulated activity of advising on investments (except P2P agreements) under article 53(1) of the Regulated Activities Order can be found in PERG 8.24 to PERG 8.29. A firm wishing to know when it will be giving advice but not making a personal recommendation should refer to PERG 13.3. PERG 8.30B (Personal recommendations) describes what is meant by a personal recommendation in the context of the definition of the regulated activity of advising on investments (except P2P agreements). That guidance is also relevant to the meaning of personal recommendation in this section in relation to a retail investment product. The guidance in PERG 8.24 to PERG 8.29 PERG 8.30B does not apply to the regulated activity of advising on P2P agreements.

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#### Annex B

# Amendments to the Supervision manual (SUP)

In this Annex, underlining indicates new text.

12 Appointed representatives

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What must a firm do when it appoints an appointed representative or an EEA tied agent?

The permission that the firm needs

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12.4.1C G Where the *principal* is appropriately authorised for the purposes of article 53(1A) of the *Regulated Activities Order* (and so does not need *permission* to provide *non-personal recommendation advice*), the terms of the *appointed representative*'s appointment will still need to cover their business in carrying on *non-personal recommendation advice*. This is because an *appointed representative* providing *non-personal recommendation advice* will only be exempt from the *general prohibition* if the *principal* has accepted responsibility in writing for the *appointed representative* in carrying on such business. An *appointed representative* is not exempt from the general prohibition simply because the *principal* is appropriately authorised for the purposes of article 53(1A) of the *Regulated Activities Order* (see also *PERG* 8.24.1AG (Advising on investments)).

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#### Annex C

# **Amendments to the Perimeter Guidance manual (PERG)**

In this Annex, underlining indicates new text and striking through indicates deleted text, unless indicated otherwise.

2 Authorisation and regulated activities

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2.7 Activities: a broad outline

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Advising on investments

[Note: The guidance in this section relating to the regulated activity of advising on investments (except P2P agreements) does not take into account the amendments to article 53(1) of the Regulated Activities Order made by the Financial Services and Markets Act 2000 (Regulated Activities) (Amendment) (No. 2) Order 2017 (SI 2017/500) and paragraph 2 of Schedule 3 to the Financial Services and Markets Act 2000 (Markets in Financial Instruments) Regulations 2017 (SI 2017/701) which came into force on 3 January 2018.]

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- 2.7.16 G ...
- 2.7.16-A G (1) The scope of the regulated activity of advising on investments

  (except P2P agreements) is narrower for a person who is authorised

  for the purposes of the Act to carry on certain regulated activities (as

  set out in (2)) than described in PERG 2.7.15G and PERG 2.7.16G.
  - (2) The narrower scope of advising on investments (except P2P agreements) referred to in (1) applies to a person who is authorised for the purposes of the Act to carry on any regulated activity other than (or in addition to):
    - (a) advising on investments (except P2P agreements); or
    - (b) the regulated activity of agreeing to carry on a regulated activity in relation to (a).
  - (3) A person in (2) is not advising on investments (except P2P agreements) except to the extent that they are providing a personal recommendation.

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5	Guidance on insurance mediation activities		
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5.8	Th	e regul	ated activities: advising on contracts of insurance
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5.8.3	G		
5.8.3A	<u>G</u>	(1)	The scope of the <i>regulated activity</i> of <i>advising on investments</i> (except P2P agreements) is narrower for a person who is authorised for the purposes of the Act to carry on certain regulated activities (as set out in (2)) than as described in PERG 5.8.1G and PERG 5.8.2G.
		<u>(2)</u>	The narrower scope of advising on investments (except P2P agreements) referred to in (1) applies to a person who is authorised for the purposes of the Act to carry on any regulated activity other than (or in addition to):
			(a) advising on investments (except P2P agreements); or
			(b) the regulated activity of agreeing to carry on a regulated activity in relation to (a).
		<u>(3)</u>	A person in (2) is not advising on investments (except P2P agreements) except to the extent that they are providing a personal recommendation.
		<u>(4)</u>	PERG 8.24 explains in more detail when advising on investments (except P2P agreements) is limited to providing personal recommendations.
		<u>(5)</u>	<u>PERG 8.30B</u> (Personal recommendations) explains what a <u>personal</u> <u>recommendation</u> is.
<u>5.8.3B</u>	<u>G</u> (1)		There is more detail on the definition of advising on investments (except P2P agreements) in PERG 8.24 to PERG 8.30B. A person interested in what activities come within the regulated activity of advising on investments (except P2P agreements) in relation to contracts of insurance should also read PERG 8.24 to PERG 8.30B.
		<u>(2)</u>	In particular:
			(a) PERG 5.8.4G to PERG 5.8.5G reflect PERG 8.26 (The investment must be a particular investment):
			(b) PERG 5.8.6G to PERG 5.8.7G reflect PERG 8.27 (Advice to be given to persons in their capacity as investors (on the

merits of their investing as principal or agent));

- (c) <u>PERG 5.8.8G to PERG 5.8.11G reflect PERG 8.28 (Advice or information);</u>
- (d) <u>PERG 5.8.12G to PERG 5.8.14G reflect PERG 8.29 (Advice must relate to the merits (of buying or selling a particular investment));</u>
- (e) PERG 5.8.20G to PERG 5.8.23G reflect PERG 8.30 (Medium used to give advice or information);
- (f) <u>PERG 5.8.15G to PERG 5.8.19G reflect PERG 8.30A (Prepurchase questioning (including decision trees));</u>
- (g) PERG 8.30B contains further material on decision trees; and
- (h) PERG 8.30B explains how PERG 8.24 to PERG 8.30A (and therefore the corresponding parts of PERG 5.8 as listed in (a) to (g)) apply to the definition of personal recommendation.

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Exclusion: periodical publications, broadcasts and web-sites website

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5.8.25 G ...

- 5.8.25A G (1) Where the definition of advising on investments (except P2P agreements) is limited to providing personal recommendations:
  - (a) the exclusion described in *PERG* 5.8.24G does not apply; but
  - (b) advice given in a publication issued to the general public, in a broadcast or on a website accessible to the general public will generally not involve a personal recommendation and hence will not involve advising on investments (except P2P agreements).
  - (2) <u>PERG 7 and PERG 8.30B</u> (Personal recommendations) give more details.

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- 7 Periodical publications, news services and broadcasts: applications for certification
- 7.1 Application and purpose

Application

7.1.1 G This chapter applies to anyone involved in publishing periodicals, or in providing news services or broadcasts, who gives (or proposes to give)

advice about securities, structured deposits, relevant investments, P2P agreements, OF home finance transactions or certain pension transfers or conversions and who wishes to determine whether he will be carrying on the regulated activities of advising on investments, advising on regulated credit agreements for the acquisition of land, OF advising on a home finance transaction or advising on conversion or transfer of pension benefits.

# Purpose

- 7.1.2 G The purpose of this chapter is to provide *guidance* as to:
  - (1) when a *person* involved in publishing periodicals, or in providing news services or broadcasts, requires *authorisation* to carry on the *regulated activities* of *advising on investments*, *advising on regulated credit agreements for the acquisition of land*, or *advising on a home finance transaction* or *advising on conversion or transfer* of pension benefits (see PERG 7.3 (Does the activity require authorisation));

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# 7.2 Introduction

Exclusion for advice given in certain publications and services

7.2.1 G Advice is excluded by article 54 of the *Regulated Activities Order* from the regulated activities of advising on investments, advising on regulated credit agreements for the acquisition of land, and advising on a home finance transaction and advising on conversion or transfer of pension benefits if:

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# Certificate that the exclusion applies

7.2.2 G If a person would, but for the exclusion, be carrying on the regulated activities of advising on investments, advising on regulated credit agreements for the acquisition of land, of advising on a home finance transaction or advising on conversion or transfer of pension benefits, or any or each of them, and will be doing so as a business in the United Kingdom (see PERG 7.3), he may wish to apply to the FCA for a certificate that the exclusion applies (see PERG 7.6). However, a person does not need a certificate to get the benefit of the exclusion. In many cases it will be clear that the exclusion in article 54 applies and a certificate is not called for. A certificate may be appropriate, however, where the exclusion appears to apply but there may be an element of doubt. The granting of a certificate would remove any such doubt.

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# 7.3 Does the activity require authorisation?

Advising on investments and advising on home finance transactions Regulated advice

[Note: Insofar as the *guidance* in this section relates to the *regulated activity* of advising on investments (except P2P agreements), it does not take into account the amendments made to article 53(1) of the *Regulated Activities Order* made by the Financial Services and Markets Act 2000 (Regulated Activities) (Amendment) (No. 2) Order 2017 (SI 2017/500) and paragraph 2 of Schedule 3 to the Financial Services and Markets Act 2000 (Markets in Financial Instruments) Regulations 2017 (SI 2017/701) which came into force on 3 January 2018.]

- 7.3.1 G Under article 53(1) of the Regulated Activities Order (Advising on investments), advising a person is a specified kind of activity if:
  - (1) the advice is given to the *person* in his capacity as an investor or potential investor, or in his capacity as agent for an investor or a potential investor; and Article 53(1) of the *Regulated Activities*Order (Advising on investments) deals with giving advice in relation to a security, a structured deposit or a relevant investment.
  - (2) it is advice on the merits of his doing any of the following (whether as *principal* or agent): A summary can be found in *PERG* 8.24 (Advising on investments). *PERG* 8.25 to *PERG* 8.30B give more detail.
    - (a) buying, selling, subscribing for or underwriting a particular investment which is a security, structured deposit or a relevant investment; or
    - (b) exercising any right conferred by such an *investment* to *buy*, *sell*, subscribe for or underwrite such an *investment*.
  - (3) As described in *PERG* 8.24, for certain *firms*, the *regulated activity* only covers giving *personal recommendations*.

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Carrying on the regulated activity by way of business

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7.3.4 G ... For example, a newspaper may reply to readers' letters to generate goodwill or to generate a supply of further material that it can publish or a website that is 'free' to the user will be sponsored or paid for by advertising. In such cases, if advice on securities, structured deposits, relevant investments, P2P agreements or home finance transactions is given, then, in the FCA's view, the business of advising on investments or advising on a home finance transaction is being carried on. ...

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Carrying on the regulated activity in the United Kingdom

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7.3.7 G But even if advice is given in the *United Kingdom*, the *general prohibition* will not be contravened if the giving of advice does not amount to the carrying on, in the *United Kingdom*, of the business of *advising on* investments, advising on regulated credit agreements for the acquisition of land, or advising on a home finance transaction or advising on conversion or transfer of pension benefits. Also, the general prohibition will not be contravened if the exclusion for overseas persons in article 72 of the Regulated Activities Order (Overseas persons) applies. That exclusion applies in relation to the giving of advice on securities, structured deposits or relevant investments by an overseas person as a result of a 'legitimate approach' (defined in article 72(7)). In many cases where publications or services are provided from outside the *United Kingdom* it is likely that they will fall within the terms of this exclusion. For example, this will exclude any advice in a publication or service from being a regulated activity if it is given in response to an approach that has not been solicited in any way. It should be noted, however, that the exclusions in article 72 do not apply to the regulated activities that involve advising on a home finance transaction, or advising on regulated credit agreements for the acquisition of land or advising on conversion or transfer of pension benefits. The effect of this is that, where the principal purpose of an overseas periodical publication is to offer advice on securities, structured deposits, relevant investments, P2P agreements, and home finance transactions and certain pension transfers or conversions, the exclusion for an *overseas person* who provides advice to persons in the *United Kingdom* as a result of a legitimate approach will not apply to the advice concerning *home finance transactions* or pension transfers or conversions.

#### Exclusions and exempt persons

- 7.3.8 G If a person is carrying on the business of advising on investments, advising on regulated credit agreements for the acquisition of land, or advising on a home finance transaction or advising on conversion or transfer of pension benefits in the United Kingdom, he will not require authorisation if:
  - (1) ...
  - (2) he is an exempt person (see PERG 2.11 (What to do now?)); since persons are exempt only in relation to specified regulated activities, his exemption must apply to the regulated activity of advising on investments, advising on regulated credit agreements for the acquisition of land, or advising on a home finance transaction or advising on conversion or transfer of pension benefits as the case may be.

Which person is required to be authorised?

7.3.9 G Many people may be involved in the production of a periodical publication, news service or broadcast. But if the regulated activity of advising on investments, advising on regulated credit agreements for the acquisition of land, of advising on a home finance transaction or advising on conversion or transfer of pension benefits is being carried on so that authorisation is required, the FCA's view is that the person carrying on the activity (and who will require authorisation) is the person whose business it is to have the editorial control over the content. In the case of a periodical publication, this will often be the proprietor. ...

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# 7.4 Does the article 54 exclusion apply?

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[Note: Insofar as the *guidance* in this section relates to the *regulated activity* of *advising on investments* (*except P2P agreements*), it does not take into account the amendments to article 53(1) of the *Regulated Activities Order* made by the Financial Services and Markets Act 2000 (Regulated Activities) (Amendment) (No. 2) Order 2017 (SI 2017/500) and paragraph 2 of Schedule 3 to the Financial Services and Markets Act 2000 (Markets in Financial Instruments) Regulations 2017 (SI 2017/701) which came into force on 3 January 2018.]

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- 7.4.2 G But the exclusion applies only if the principal purpose of the publication or service is not:
  - (1) to advise on securities or structured deposits or relevant investments or P2P agreements or home finance transactions or amounts to carrying on advising on conversion or transfer of pension benefits; or
  - (2) to lead or enable *persons*:
    - (a) to *buy*, *sell*, subscribe for or underwrite *securities*, *structured* <u>deposits</u> or *relevant investments*; or

...

Formats in writing or other legible form

- 7.4.3 G ...
  - (3) ... But, in the FCA's view, a news or information 'service' is not restricted only to the giving of news or information since this would not generally constitute the regulated activity of advising on investments (see PERG 8.28 (Advice or information)), advising on regulated mortgage contracts (see PERG 4.6.13G to PERG 4.6.16G

(Advice or information)), advising on regulated credit agreements for the acquisition of land (see PERG 4.10A.20G), advising on conversion or transfer of pension benefits (see PERG 12.6), advising on a home reversion plan, advising on a home purchase plan or advising on regulated sale and rent back agreements. So the exclusion applies to services providing material in addition to news or information, such as comment or advice.

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# The principal purpose test

- 7.4.5 G The exclusion applies only if the principal purpose of the publication or service is not:
  - (1) to give advice on securities, structured deposits, relevant investments, P2P agreements or home finance transactions (see PERG 7.3.1G) or amounts to carrying on advising on conversion or transfer of pension benefits; or
  - (2) to lead or enable *persons*:
    - (a) to *buy*, *sell*, subscribe for or underwrite *securities*, *structured* deposits or relevant investments; or

...

- (d) to enter as *home purchaser* into *home purchase plans* or to vary the terms of *home purchase plans* entered into by them as *home purchaser* on or after 6 April 2007; or
- (e) to enter as *SRB* agreement seller or *SRB* agreement provider into regulated sale and rent back agreements or to vary the terms of regulated sale and rent back agreements entered into by them as *SRB* agreement seller or *SRB* agreement provider where the agreement was originally established on or after 1 July 2009; -
- (f) to enter as a recipient of credit into a *regulated credit* agreement the purpose of which is to acquire or retain property rights in *land* or in an existing or projected building; or
- (g) to do any of the things listed in *PERG* 7.4.2G(2)(g).

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7.4.8 G Looking at the first disqualifying purpose set out in the exclusion, all the matters relevant to whether the regulated activities of advising on investments, advising on regulated credit agreements for the acquisition of land, or advising on a home finance transaction or advising on conversion or transfer of pension benefits are being carried on must be taken into

account (see *PERG* 8.24 (Advising on investments)). ...

- 7.4.9 G For the second disqualifying purpose, the focus switches to assessing whether the principal purpose of a publication or service is to lead a person to engage in a relevant transaction or enable him to do so. This disqualifying purpose is an alternative to the first. So it extends to material not covered by the first. In this respect:
  - (1) material in a publication or service that invites or seeks to procure persons to engage in a relevant transaction can be said to "lead" to those transactions even if it would not constitute the *regulated* activities of advising on investments, advising on regulated credit agreements for the acquisition of land, or advising on a home finance transaction or advising on conversion or transfer of pension benefits; this includes, for example, material that consists of generic buy or sell recommendations, corporate brochures or invitations to invest in particular products or with a particular broker or fund manager; and

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In the FCA's view, material will not lead or enable a person to engage in a relevant transaction where the material is intended merely to raise people's awareness of matters relating to securities, structured deposits, relevant investments, P2P agreements, or home finance transaction transactions or pension scheme transfers.

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7.4.12 G ...

# Personal recommendations

7.4.12A G (1) The exclusion does not apply to advising on investments (except P2P agreements) when the definition of that regulated activity is restricted to giving personal recommendations.

[Note: For these *personal recommendations*, see *PERG* 7.3.1G(3).]

(2) In practice, advice given as described in *PERG* 7.4.1G is unlikely to be a *personal recommendation* in the first place, for the reasons set out in *PERG* 8.30B.2G(4) and *PERG* 8.30B.22G to *PERG* 8.30B.24G (Recommendation to the public).

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**8** Financial promotion and related activities

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8.23 Regulated activities

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8.23.4 G The *guidance* that follows is concerned with the *regulated activities* of making arrangements with a view to transactions in investments and advising on investments (except P2P agreements). ...

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# 8.24 Advising on investments

[Note: The guidance in PERG 8.24 to PERG 8.29 on the regulated activity of advising on investments (except P2P agreements) does not take into account the amendments to article 53(1) of the Regulated Activities Order made by the Financial Services and Markets Act 2000 (Regulated Activities) (Amendment) (No. 2) Order 2017 (SI 2017/500) and paragraph 2 of Schedule 3 to the Financial Services and Markets Act 2000 (Markets in Financial Instruments) Regulations 2017 (SI 2017/701) which came into force on 3 January 2018.]

- 8.24.-1 G The definition of the *regulated activity* of *advising on investments* (*except P2P agreements*) differs depending on the *person* giving the advice.
- 8.24.1 G Under article 53(1) of the Regulated Activities Order, for anyone except a person in PERG 8.24.1AG, advising on investments (except P2P agreements) covers advice which:
  - (1) is given to a *person* in his capacity as an investor or potential investor, or in his capacity as agent for an investor or a potential investor; and
  - (2) is advice on the merits of his (whether as principal or agent):
    - (a) buying, selling, subscribing for, exchanging, redeeming, holding or underwriting a particular investment which is a security, a structured deposit or a relevant investment; or
    - (b) exercising or not exercising any right conferred by such an *investment* to *buy*, *sell*, subscribe for or underwrite, exchange or redeem such an *investment*.
- 8.24.1A G (1) However if a person is authorised for the purposes of the Act to carry on any regulated activity other than (or in addition to):
  - (a) advising on investments (except P2P agreements); or
  - (b) the regulated activity of agreeing to carry on a regulated activity in relation to (a);

that person only advises on investments (except P2P agreements) if it is providing a personal recommendation.

(2) A person described in (1) is referred to in the Regulated Activities

- Order as appropriately authorised.
- (3) PERG 8.30B describes personal recommendations.
- (4) The result is that for a *person* in (1), the definition of the *regulated* activity of advising on investments (except P2P agreements) only covers a subset of the advisory activities that apply to other *persons* giving advice.
- (5) In the FCA's view a person is only appropriately authorised for the purposes of (1) if it is a firm whose permission includes regulated activities other than (or in addition to) the ones listed in (1)(a) and (b).
- 8.24.1B G (1) A firm that is not appropriately authorised (see PERG 8.24.1AG for what this means) will need permission for advising on investments (except P2P agreements) whether it wants:
  - (a) to give non-personalised advice (see (4)); or
  - (b) to give any other kind of advice coming within the regulated activity of advising on investments (except P2P agreements).
  - (2) If a *firm* in (1) only wants to give non-personalised advice, it may apply for an appropriate *limitation*.
  - (3) For a *firm* that is appropriately authorised:
    - (a) it may give non-personalised advice without the need to have advising on investments (except P2P agreements) in its permission;
    - (b) giving non-personalised advice will (for it) be an *unregulated* activity; and
    - (c) <u>if it wishes to provide personal recommendations, its</u>
      <u>permission should include advising on investments (except</u>
      P2P agreements).
  - (4) <u>In this paragraph non-personalised advice means advice that:</u>
    - (a) is covered by *PERG* 8.24.1G; but
    - (b) is not a personal recommendation.
- 8.24.1C G (1) PERG 8.30B (Personal recommendations) is only relevant to a firm that is appropriately authorised.
  - (2) The rest of the material in this chapter about *advising on investments*(except P2P agreements) is still relevant to a firm that is
    appropriately authorised because, as explained in PERG 8.30B.6G,
    that material is also relevant to the definition of personal

recommend	lation.
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(3) See *PERG* 8.24.1AG for what appropriately authorised means.

# <u>8.24.1D</u> <u>G</u> (1) For:

- (a) <u>a firm</u> that is not appropriately authorised (see *PERG* 8.24.1AG for what appropriately authorised means); and
- (b) an unauthorised person;

all the material in this chapter about *advising on investments* (*except P2P agreements*) is relevant, except for *PERG* 8.30B (Personal recommendations).

- (2) The definition of advising on investments (except P2P agreements) that applies to a person in (1) is the one in PERG 8.24.1G. It is not relevant to such a person whether or not the advice is a personal recommendation.
- 8.24.2 G The effect of advice being given in the circumstances referred to in For advice to be covered by *PERG* 8.24.1G is that:

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- 8.24.3 G (1) Each of the aspects requirements referred to in *PERG* 8.24.2G is considered in greater detail in *PERG* 8.25 to *PERG* 8.29.
  - (2) <u>PERG 8.30 and PERG 8.30A have further material about the definition of advising on investments (except P2P agreements) found in PERG 8.24.1G.</u>
  - (3) PERG 8.30B explains what a personal recommendation is.

In addition, under article 52A of the *Regulated Activities Order*, *providing basic advice on a stakeholder product* is a *regulated activity* and under article 56 of the *Regulated Activities Order*, advising a *person* to become, or continue or cease to be a *member* of a particular Lloyd's *syndicate* is a *regulated activity*.

- 8.24.4 G PERG 8.24 to PERG 8.30B only cover advising on investments (except P2P agreements). They do not cover the following regulated activities, which also cover giving advice:
  - (1) providing basic advice on a stakeholder product under article 52A of the Regulated Activities Order;
  - (2) advising on P2P agreements;
  - (3) *advising on regulated mortgage contracts*;
  - (4) advising on a home reversion plan;

- (5) *advising on a home purchase plan*;
- (6) advising on a regulated sale and rent back agreement;
- (7) *advising on regulated credit agreements for the acquisition of land*;
- (8) advising on conversion or transfer of pension benefits;
- (9) advising on syndicate participation at Lloyd's; or
- (10) *debt counselling*.
- 8.24.5 G PERG 5.8 (The regulated activities: advising on contracts of insurance) explains how the material in PERG 8.24 to PERG 8.30A applies in the specific context of contracts of insurance.

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# 8.26 The investment must be a particular investment

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- 8.26.3 G In the FCA's view, PERG 8.30A includes material about guiding a person through a decision tree. should not, of itself, involve advice within the meaning of article 53(1) (it should be generic advice). For example, helping a person to understand what the questions or options are and how to determine which option applies to his particular circumstances. But a recommendation that the person concerned should, if the results of using the decision tree so indicate, buy a stakeholder personal pension from a particular provider (or any other particular investment) would be advice for the purpose of article 53(1). An unauthorised person guiding another through a decision tree needs to make it clear that the decision tree aids generic decisions and that the person doing the guiding is not recommending any particular investment.
- 8.26.4 G ...
- 8.26.5 G (1) Although giving generic advice is generally not a regulated activity, if it is given in the course of or in preparation for a regulated activity it can form part of that regulated activity.
  - (2) For example, if a *firm* gives generic advice (for instance about the merits of investing in Japan rather than Europe) and then goes on to identify a particular Japanese *share*, the generic advice will form part of the *regulated activity* of *advising on investments* (except P2P agreements).
  - (3) Another example is a *firm* that provides generic advice to a customer or a potential customer prior to or in the course of carrying on the *regulated activity* of *arranging (bringing about) deals in investments* for the customer. That generic advice is part of that *regulated activity*

#### of arranging (bringing about) deals in investments.

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# 8.28 Advice or information

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- 8.28.2 G (1) In general terms, simply giving information without making any comment or value <u>judgement judgment</u> on its relevance to decisions which an investor may make is not advice.
  - (2) The provision of purely factual information does not become regulated advice merely because it feeds into the customer's own decision-making process and is taken into account by them.
  - (3) Regulated advice includes any communication with the customer which, in the particular context in which it is given, goes beyond the mere provision of information and is objectively likely to influence the customer's decision whether or not to buy or sell.
  - (4) A key to the giving of advice is that the information:
    - (a) is either accompanied by comment or value judgment on the relevance of that information to the customer's investment decision; or
    - (b) is itself the product of a process of selection involving a value judgment so that the information will tend to influence the decision.
  - (5) Advice can still be regulated advice if the *person* receiving the advice:
    - (a) is free to follow or disregard the advice; or
    - (b) may receive further advice from another *person* (such as their usual financial adviser) before making a final decision.

. . .

- 8.28.4 G ...
- 8.28.5 G A key question is whether an impartial observer, having due regard to the regulatory regime and guidance, context, timing and what passed between the parties, would conclude that what the adviser says could reasonably have been understood by the customer as being advice.
- 8.28.6 G An explicit recommendation to buy or sell is likely to be advice. However, something falling short of an explicit recommendation can be advice too.

  Any significant element of evaluation, value judgment or persuasion is likely to mean that advice is being given.

8.28.7	G	<u>(1)</u>	A person can give advice without saying (or implying) categorically
			that the customer should invest. The adviser does not have to offer a
			definitive recommendation as to whether the customer should go
			<u>ahead.</u>

- (2) For example, saying the following can still be advice:
  - (a) this *investment* is a very good buy but it is your decision whether or not to buy; or
  - (b) this *investment* is a very good buy but I am going to leave it to you to decide because I don't know your up-to-date financial position.
- (3) The examples in (2):
  - (a) involve advice and not just information; and
  - (b) involve advice on the pros and cons of buying the *investment* (see *PERG* 8.29 (Advice must relate to the merits (of buying or selling a particular investment))).
- 8.28.8 G One factor in deciding whether what was said by an adviser in a particular situation did or did not amount to advice is to look at the inquiry to which the adviser was responding. If an investor asks for a recommendation, any response is likely to be regarded as advice.
- 8.28.9 On the other hand, if a customer makes a purely factual inquiry it may be the case that a reply which simply provides the relevant factual information is no more than that. In this case it is relevant whether the adviser makes it clear that it does not give advice; or whether the adviser runs an advisory business.

# 8.29 Advice must relate to the merits (of buying or selling a particular investment)

8.29.1 G Advice must relate to the *buying*, <u>holding</u> or *selling* of an *investment* – in other words, the pros or cons of doing so.

• • •

8.29.3 G Neither does advice on the merits of using a particular stockbroker or investment manager, in his capacity as such, amount to advice for the purpose of article 53(1). This is because it is not advice on the merits of buying or selling an investment and it is not advice on the merits of exchanging, redeeming or holding one.

. . .

8.29.5 G Without an explicit or implicit recommendation on the merits of *buying*, exchanging, redeeming, holding or *selling* an *investment*, advice will not be

covered by article 53(1) if it is advice on:

...

. . .

8.29.7 G Typical recommendations and whether they will be regulated as *advising on investments (except P2P agreements)* under article 53(1) of the *Regulated Activities Order*. This table belongs to *PERG* 8.29.1G to *PERG* 8.29.6G.

Recommendation	Regulated under article 53(1) or not?
I recommend that you move all of your investment in JKL <i>investment</i> from fund X into fund Y*.	
I recommend that you keep your investment in fund X*.	Yes. This is advice because it is advice to hold on to an <i>investment</i> and advice not to <i>sell</i> it.

. . .

After PERG 8.30 (Medium used to give advice or information) insert the following new sections 8.30A and 8.30B. The text is not underlined.

# 8.30A Pre-purchase questioning (including decision trees)

Introduction

- 8.30A.1 G Pre-purchase questioning involves putting a sequence of questions in order to extract information from a *person* to help them best select an *investment* that meets their needs. A decision tree is an example of pre-purchase questioning. The process of going through the questions will usually narrow down the range of options that are available.
- 8.30A.2 G There are two aspects of the definition of *advising on investments (except P2P agreements)* that are particularly relevant to whether pre-purchase questioning involves *advising on investments (except P2P agreements)*:
  - (1) the distinction between information and advice (see *PERG* 8.28); and

- (2) the fact that advice must relate to a particular *investment* (see *PERG* 8.29).
- 8.30A.3 G (1) This section deals with advising on investments (except P2P agreements) where it is not relevant whether there is a personal recommendation (see PERG 8.24.1AG for an explanation of when the definition of personal recommendation is relevant to the definition of advising on investments (except P2P agreements)).
  - (2) PERG 8.30B.6G explains the relevance of this section where advising on investments (except P2P agreements) is restricted to making a personal recommendation.
- 8.30A.4 G (1) Whether or not pre-purchase questioning in any particular case is *advising on investments (except P2P agreements)* will depend on all the circumstances.
  - (2) The pre-purchase questioning process may involve identifying one or more particular *investments*. If so, to avoid *advising on investments* (*except P2P agreements*), the critical factor is likely to be whether the process is limited to, and likely to be perceived by the *person* as, assisting the *person* to make their own choice of product which has particular features which the *person* regards as important. The questioner will need to avoid providing any judgment on the suitability of one or more products for that *person*.
- 8.30A.5 G There is considerable potential for variation in the form, content and manner of scripted questioning, but there are two broad types, as described in *PERG* 8.30A.6G and *PERG* 8.30A.7G.

Identification of product based on facts

- 8.30A.6 G (1) The first type involves identifying *investments* based on factual matters.
  - (2) For example, the purpose may be to identify funds that invest in debt instruments of European commercial companies.
  - (3) One possible scenario is that the questioner may go on to identify several particular *investments* which match features identified by the scripted questioning; provided these are presented in a balanced and neutral way (for example, they identify all the matching *investments*, without making a recommendation as to a particular one) this need not, of itself, involve *advising on investments* (*except P2P agreements*).
  - (4) Another possible scenario is that the questioner may go on to advise the investor on the merits of one particular *investment* over another; this would be *advising on investments* (*except P2P agreements*).
  - (5) Another possible scenario is that the questioner may, before or

during the course of the scripted questioning, give information that considered on its own would not involve *advising on investments* (*except P2P agreements*); but may, following the scripted questioning, identify one or more particular *investments*. The factors described in *PERG* 8.30A.8G are relevant to deciding whether or not the questioner is *advising on investments* (*except P2P agreements*).

### Identification of product based on judgment

- 8.30A.7 G (1) The second type of scripted questioning referred to in *PERG* 8.30A.5G involves providing questions and answers incorporating opinion, judgment or recommendations.
  - (2) There are various possible scenarios, including the following.
  - (3) One scenario is that the scripted questioning may not lead to the identification of any particular *investment*; in this case, the questioner has provided advice, but it is generic advice and does not amount to *advising on investments* (except P2P agreements).
  - (4) (a) Another scenario is that the scripted questioning may lead to the identification of one or more particular *investment*.
    - (b) In principle this is likely to involve *advising on investments* (except P2P agreements) as regulated advice includes any communication with the customer which, in the particular context in which it is given, goes beyond the mere provision of information and is objectively likely to influence the customer's decision whether or not to buy or sell (see PERG 8.28.2G).
    - (c) However, the factors described in *PERG* 8.30A.8G are still relevant to deciding whether or not the questioner is *advising* on investments (except P2P agreements).

#### Factors to take into account

- 8.30A.8 G (1) When the scripted questioning identifies particular *investments* (see *PERG* 8.30A.6G(5) and *PERG* 8.30A.7G(4)), the *FCA* considers that it is necessary to look at the process and outcome of the scripted questioning as a whole in deciding whether or not the process involves *advising on investments* (except P2P agreements).
  - (2) Factors that may be relevant include the following:
    - (a) any representations made by the questioner at the start of the questioning relating to the service they are to provide;
    - (b) the context in which the questioning takes place;
    - (c) the stage in the questioning at which the opinion is offered

and its significance;

- (d) the role played by the questioner who guides a *person* through the pre-purchase questions;
- (e) the outcome of the questioning (whether particular *investments* are highlighted, how many of them, who provides them, their relationship to the questioner and so on); and
- (f) whether the pre-purchase questions and answers have been provided by, and are clearly the responsibility of, an unconnected third party, and all that the questioner has done is help the *person* understand what the questions or options are and how to determine which option applies to their particular circumstances.

# Filtering: introduction

8.30A.9 G A *firm* selling products through its website might make its list of the *investments* it sells easier to search by allowing the customer to filter products based on factors presented by the website and selected by the customer. Only products that meet the search criteria input by the customer are displayed.

Filtering based on objective factors

- 8.30A.10 G (1) The filtering described in *PERG* 8.30A.9G might be based upon simple objective factors like price.
  - (2) This should not generally involve *advising on investments (except P2P agreements)*, as explained in *PERG* 8.30A.6G(3).

Filtering based on a factor involving judgment

- 8.30A.11 G The filtering described in *PERG* 8.30A.9G might, however, be based upon a factor such as riskiness, which is not a simple objective factor like price.
- 8.30A.12 G Where all a *firm* is doing is ranking its own *investments*' riskiness with reference to the specific investment objectives for those products, that *firm* is unlikely to be *advising on investments* (*except P2P agreements*) as long as it is clear to the customer that this is all the *firm* is doing. A description of a product's investment objectives is not advice, in the same way that an explanation of its terms is not advice (see *PERG* 8.28.3G).
- 8.30A.13 G Similarly, where the *firm* is offering *investments* that are issued by a third party and the level of riskiness is drawn directly from the *investment's* disclosure material, the *firm* is unlikely to be *advising on investments* (except P2P agreements) as long as it is clear to the customer that this is all the *firm* is doing. The level of riskiness is the factual representation of the *investment's* disclosure material and therefore information and not advice.

- 8.30A.14 G (1) A *firm* may rank third-party *investments* into risk categories using its own opinion of the level of risk of each *investment*. The ranking is self-generated and not drawn directly from the *investment*'s disclosure material.
  - (2) As explained in *PERG* 8.30A.7G(4), this is likely to involve *advising* on investments (except P2P agreements).
  - (3) Advising on investments (except P2P agreements) involves advice on the merits of the investor buying or selling investments. A factor like riskiness is in itself neutral, because riskiness is not necessarily a good or a bad thing. So the filtering is done on the basis of what the customer wants and not what is right for the customer.
  - (4) However, (3) does not mean that the *firm* is not *advising on investments* (except P2P agreements).
    - (a) By selecting their preferred level of risk, the customer has effectively told the *firm*, via the website, what their investment objectives are; and the purpose of the filtering process is to identify *investments* that are suitable for the customer to buy based on these objectives.
    - (b) In this scenario the *firm* is providing its opinion as to the riskiness of an *investment* to a *person* who is accessing the website in order to buy *investments*, i.e. in their capacity as investor. In that context that opinion (advice) would amount to an opinion about the pros and cons of investing in the particular product (see *PERG* 8.29.1G).
    - (c) The *firm* is not just supplying information: it is making a skilled value judgment to determine the relative merits of products for an investor with a particular risk appetite.
  - (5) It is the combination of self-generated rankings and the fact that these are given to someone in their capacity as an investor, that makes it likely to be *advising on investments* (except P2P agreements).
  - (6) As riskiness taken on its own is a neutral factor in the pros and cons of whether to buy an *investment*, an analysis of riskiness in a technical publication about investment issues rather than in a sales context may not involve *advising on investments* (except P2P agreements) by the person writing and issuing it.
- 8.30A.15 G (1) If the input from the customer is much more extensive than, and the way that those inputs interact on the website is much more complicated than, the processes described in *PERG* 8.30A.12G and *PERG* 8.30A.13G, the website is not simply displaying factual information about the design of the product.

- (2) In that case the production of a list of results uses an element of opinion and skill (albeit automated) in translating the customer's input into a display of a particular product or products. Either explicitly or implicitly this is presented as meeting the customer's requirements and wishes as input into the system.
- (3) The result is that the filtering process is closer to the one in *PERG* 8.30A.11G than the one in *PERG* 8.30A.10G and so it is more likely that the *firm* is *advising on investments* (except P2P agreements).
- 8.30A.16 G (1) The table in *PERG* 8 Annex 1 includes examples of when a *firm* is and is not *advising on investments* (*except P2P agreements*) when it sells products on a website that allows the customer to filter products based on input from the customer.
  - (2) The notes at the start of the tables explain which parts of the tables are relevant to the issues in this section.

#### **8.30B** Personal recommendations

Purpose of this section

8.30B.1 G This section explains what *personal recommendation* means for the purpose of the definition of the *regulated activity* of *advising on investments (except P2P agreements)*. *PERG* 8.24.1AG explains when this is relevant.

Basic definition of personal recommendation

- 8.30B.2 G A personal recommendation means a recommendation that:
  - (1) is made to a *person* in their capacity as:
    - (a) an investor or potential investor; or
    - (b) agent for an investor or a potential investor;
  - (2) is for the *person* in (1) to do any of the following (whether as principal or agent):
    - (a) buy, sell, subscribe for, exchange, redeem, hold or underwrite a particular investment which is a security, a structured deposit or a relevant investment; or
    - (b) exercise or not exercise any right conferred by such an *investment* to *buy*, *sell*, subscribe for, exchange or redeem such an *investment*;
  - (3) is:

- (a) presented as suitable for the *person* to whom it is made; or
- (b) based on a consideration of the circumstances of that *person*; and
- (4) is not issued exclusively to the public.

#### Link to MiFID

- 8.30B.3 G (1) The definition of personal recommendation in the Regulated

  Activities Order is based on the definition of the MiFID investment service or activity of making a personal recommendation.
  - (2) Personal recommendation should therefore be interpreted for the purpose of the regulated activity of advising on investments (except P2P agreements) consistently with MiFID.
  - (3) However the types of *investments* to which the recommendation relates (as listed in *PERG* 8.30B.2G(2)) are not limited to ones covered by *MiFID*.
- 8.30B.4 G This section draws on the document "Question & Answers: Understanding the definition of advice under MiFID" (CESR/10-293), published by the Committee Of European Securities Regulators (now *ESMA*).

#### Examples

- 8.30B.5 G (1) *PERG* 8 Annex 1 sets out some examples of what is and is not a *personal recommendation*.
  - (2) The notes at the start of the tables explain which parts of the tables are relevant to the issues in this section.

Relevance of the guidance elsewhere in this chapter

- 8.30B.6 G (1) PERG 8.25 to PERG 8.30A deal with the meaning of advising on investments (except P2P agreements) in PERG 8.24.1G, where it is not relevant whether there is a personal recommendation. That material also applies to whether the conditions in PERG 8.30B.2G(1) and (2) are met, as explained in (2) and (3).
  - (2) If something is regulated advice under *PERG* 8.25 to *PERG* 8.30A it meets the conditions in *PERG* 8.30B.2G(1) and (2). However it is not a *personal recommendation* unless it also meets the conditions in *PERG* 8.30B.2G(3) and (4).
  - (3) If something is not regulated advice under *PERG* 8.25 to *PERG* 8.30A it is not a *personal recommendation* as it does not meet the conditions in *PERG* 8.30B.2G(1) and (2).

#### 8.30B.7 G Therefore:

- (1) for a communication to be a *personal recommendation* it must:
  - (a) relate to an *investment* which is a *security*, a *structured deposit* or a *relevant investment*, as described in *PERG* 8.25;
  - (b) be about a particular *investment*, as described in *PERG* 8.26;
  - (c) be given to *persons* in their capacity as investors or potential investors, as described in *PERG* 8.27 (although the material in *PERG* 8.27.5G about advice given in a periodical or website is not relevant);
  - (d) be advice (that is, not just information), as described in *PERG* 8.28; and
  - (e) relate to the merits of *buying*, holding or *selling* the *investment*, as described in *PERG* 8.29;
- the medium used to give advice should make no difference to whether or not the communication comes within *PERG* 8.30B.2G(1) and (2), as described in *PERG* 8.30 (but advice given in periodicals, broadcasts and other news or information services will generally not be a *personal recommendation* for the reasons described in *PERG* 8.30B.22G to *PERG* 8.30B.24G);
- (3) the points in *PERG* 8.30A about whether pre-purchase questioning or filtering involves regulated advice are also relevant to whether the requirements in *PERG* 8.30B.2G(1) and (2) are met; and
- (4) a communication is not a *personal recommendation* unless it also meets the conditions in *PERG* 8.30B.2G(3) and (4).

#### Presenting a recommendation as suitable

- 8.30B.8 G An *investment* might be presented as suitable for a customer in an explicit way using words such as, for example, "this product would be the best option for you". This meets the condition in *PERG* 8.30B.2G(3)(a).
- 8.30B.9 G (1) However, it is not necessary for a *firm* to tell a customer explicitly that a recommendation it is making is suitable for the customer in order for it to be a *personal recommendation*. If the *firm* implicitly presents an *investment* to the customer as suitable, that can still be a *personal recommendation*.
  - (2) The following are examples of implicit recommendations of this type:
    - (a) a *firm* may present several *investments*, with one of them highlighted for the customer by a phrase such as "people like you tend to buy this product"; and

- (b) a *firm* may contact customers that hold units in a particular fund and say "Our research indicates that Fund X is no longer performing as our customers would wish. We have identified Fund Y as a replacement investment, which can be used to achieve the same investment outcomes".
- 8.30B.10 G An *investment* can be presented as suitable for an investor even if in fact the *investment* is not suitable or even if the *firm* does not think it is. While a recommendation of an *investment* that is unsuitable for the investor would be a breach of requirements under *MiFID* and the *Handbook*, it would not stop the recommendation from being presented as suitable.

Recommendation based on a consideration of circumstances

- 8.30B.11 G Information about a *person's* circumstances for the purposes of *PERG* 8.30B.2G(3)(b) can include:
  - (1) factual information (for example, their address, income or marital status); or
  - (2) more subjective information about their wants and needs (for example, their overall risk appetite, short- and long-term investment objectives and their desire for protection from particular risks).
- 8.30B.12 G Whether or not a *firm* will be viewed as providing a recommendation based on a consideration of a *person's* circumstances is likely to depend on factors such as the nature of the information it collects and the way that it presents its questions.
- 8.30B.13 G (1) For example, if:
  - (a) a *firm* has collected information from a customer on their investment objectives or financial situation; and
  - (b) the customer returns to the *firm* through the same channel for a follow-on service:

it could be reasonable for the customer to expect that the *firm* will use this information when it makes a recommendation as part of the follow-on service.

- (2) The following factors could also show that it would be reasonable for the customer to expect that the *firm* is using previously given information:
  - (a) the contact point with the *firm* is the same; and
  - (b) the nature of the service is similar to that given in the past.
- 8.30B.14 G On the other hand, if:

- (1) a customer gives a *firm* information when purchasing a mortgage; and
- (2) the customer later makes use of an execution-only service provided by the *firm* through its online channel to buy *securities*;

the customer cannot reasonably assume that the *firm* makes use of the information in (1) when the *firm* sells the *securities* in (2).

# 8.30B.15 G (1) If:

- (a) a *firm* makes a recommendation to a customer; and
- (b) the *firm* presents it as being based on the customer's personal circumstances; but
- (c) the *firm* in fact fails to use information about that customer's circumstances when making that recommendation;

that recommendation is a personal recommendation.

- (2) So for example, if:
  - (a) a *firm* has accumulated relevant information on a customer's circumstances (either during a single interview or during the course of an ongoing relationship); and
  - (b) it would be reasonable for the customer to expect that this information is being taken into account (see *PERG* 8.30B.13G to *PERG* 8.30B.14G);

any recommendation will be treated as being based on a consideration of the customer's circumstances.

Where the same recommendation is sent to several customers

- 8.30B.16 G If a *firm* makes a recommendation to multiple customers this does not automatically mean that it is not a *personal recommendation*.
- 8.30B.17 G To assess whether a communication made to several customers is a *personal* recommendation, the following factors are relevant:
  - (1) the target audience (*PERG* 8.30B.18G);
  - (2) the content of the message (*PERG* 8.30B.19G); and
  - (3) the language used (*PERG* 8.30B.20G).
- 8.30B.18 G Target audience:
  - (1) For example, when the internal procedures of a *firm* specify that an *investment* may only be sold to a sample of customers selected on the

basis of certain factors, such as customers under a certain age or who hold no similar products, the selection of the target audience will not automatically mean that the *firm* is providing *personal* recommendations.

- (2) However, highlighting the particular personal circumstances that led the individual to be contacted, for example, is very likely to mean that the *investment* is being presented as suitable for the particular investor.
- (3) The key factor here is how the recommendation would appear to a reasonable investor and in particular whether it would appear to a reasonable investor contacted in this way that:
  - (a) the communication from the *firm* was sent to that investor because the *investment* is suitable for that investor; or
  - (b) the investor was selected because of their circumstances.

# 8.30B.19 G Content of the message:

- (1) If the message contains a solicitation, a recommendation, an opinion or a judgment about the advisability of a transaction, this could mean that it is a *personal recommendation*.
- (2) This factor is also relevant to whether the message meets the requirements in *PERG* 8.30B.2G(1) and (2) (whether there is a recommendation).
- 8.30B.20 G The tone of the message and the way it could be understood by the customer are important elements when determining whether a communication amounts to a *personal recommendation*.

#### **Disclaimers**

- 8.30B.21 G A disclaimer may help a *firm* to avoid inadvertently presenting *investments* as suitable for particular customers or as being based on a consideration of the customer's circumstances. However it will not always be sufficient. For example a disclaimer is unlikely to be effective if:
  - (1) a *firm* states that the *investment* would suit a particular customer's needs; or
  - (2) it is reasonable for the customer to expect that the recommendation is based on a consideration of their circumstances.

# Recommendation to the public

- 8.30B.22 G A recommendation is not a *personal recommendation* if it is issued exclusively to the public.
- 8.30B.23 G Advice about *investments* in a newspaper, a journal, a magazine, a website

accessible to the general public or in a radio or television broadcast should not amount to a *personal recommendation*.

- 8.30B.24 G (1) However, use of the internet does not automatically mean that a communication is made to the public and that as a result it is outside the definition of a *personal recommendation*.
  - (2) Therefore, for instance, while advice on a generally accessible website is unlikely to be a *personal recommendation*, an email communication provided to a specific *person*, or to several *persons*, may amount to a *personal recommendation*.
  - (3) *PERG* 8.30B.16G to *PERG* 8.30B.20G (Where the same recommendation is sent to several customers) deal with when a communication, including an email, sent to multiple customers can be a *personal recommendation*.
  - (4) See *PERG* 8.30B.33G(5) for an example of when the output of a website may still be a *personal recommendation* even though the website is accessible to the general public.

# Decision trees and filtering

- 8.30B.25 G (1) A *firm* may sell products through its website and that website may allow the customer to filter products based upon factors presented by the website and selected by the customer.
  - (2) Someone deciding whether a filtering process meets the requirements in *PERG* 8.30B.2G(1) and (2) should look at *PERG* 8.30A (Pre-purchase questioning (including decision trees)).
  - (3) However, if a filtering process is treated as giving regulated advice under *PERG* 8.30A it must also meet the requirements in *PERG* 8.30B.2G(3) and (4) if it is to be a *personal recommendation*.
- 8.30B.26 G (1) This section *PERG* 8.30B deals with two basic forms of filtering process.
  - (2) The first type involves identifying *investments* based on factual matters, as described in *PERG* 8.30A.10G.
  - (3) The second type involves factors incorporating opinion, judgment or recommendations, as described in *PERG* 8.30A.11G.
- 8.30B.27 G A filtering process based on factual matters will generally not involve a *personal recommendation* because it does not meet the requirements in *PERG* 8.30B.2G(1) and (2) (see *PERG* 8.30A.6G (as applied by *PERG* 8.30B.6G)).
- 8.30B.28 G In the FCA's view, a filtering process based on a single subjective factor such as riskiness may meet the requirements in PERG 8.30B.2G(1) and (2) but still not be a personal recommendation because it does not meet the

requirements in *PERG* 8.30B.2G(3) and (4). It need not meet those requirements for the following reasons taken together.

- (1) The filter is simple because:
  - (a) the number of inputs by the customer is small;
  - (b) the translation from the customer's input to the list of displayed products does not involve any opinion or complicated processing;
  - (c) if the customer chooses high-risk products there is a preexisting list of products that are displayed for that customer;
  - (d) if the customer chooses low-risk products there is a preexisting list of products that are displayed for that customer; and
  - (e) the same results will be displayed for any other customer that chooses that category of risk.
- (2) This sort of filtering is just a form of indexation of pre-existing information.
- (3) It would be perfectly possible to arrange the *investments* the *firm* sells into categories based on riskiness in hard copy form, and to make that hard copy available to the public. However it cannot be said that a hard copy arranged and published in that way is based on the personal circumstances of the *person* reading it.
- (4) The website output from the process does not become a *personal* recommendation just because it is on a website or just because the website screens out information the customer asks not to see.
- (5) All the filtering does is to eliminate *investments* that do not fall within the specified category.
- 8.30B.29 G *PERG* 8.30B.28G is based on the nature of the filtering process.
  - (1) *PERG* 8.30B.28G is not based on the view that an investment factor such as riskiness cannot be part of the customer's personal circumstances. The customer's attitude to risk can form part of the customer's personal circumstances.
  - (2) PERG 8.30B.28G is not based on the view that there is no personal recommendation where the advice is about whether a product meets the customer's objectives rather than the product being good or bad. A personal recommendation may relate to the customer's objectives.
  - (3) *PERG* 8.30B.28G is not based solely on the fact that the website only takes into account a narrow range of factors. The fact that a *firm* has not considered all the customer's circumstances does not

necessarily mean that there is no *personal recommendation*.

- 8.30B.30 G (1) The conclusion in *PERG* 8.30B.28G is given some support by the *ESMA* guidance referred to in *PERG* 8.30B.4G.
  - (2) That guidance states that where the filtering process is limited to assisting the customer to make their own choice of product with particular features which the customer regards as important, then it is unlikely that the process will involve a *personal recommendation*.
- 8.30B.31 G (1) Whether or not a *personal recommendation* is given depends in part on whether the customer is led to think that one is being given.
  - (2) Therefore it is important that the customer understands that:
    - (a) the *firm* is not advising on whether the products are suitable for the customer; and
    - (b) instead the *firm* is assisting the customer to make their own choice of product with particular features which the customer regards as important.
  - (3) If buying the *investments* identified in the website's output is positioned as the appropriate action for the customer to take, the overall service might be viewed as a *personal recommendation*.
  - (4) The customer should understand that, because the website takes into account a narrow range of the customer's personal circumstances and preferences and because the customer rather than the *firm* has established what those circumstances and preferences are, the result may be that the customer ends up with products that are unsuitable for them.
- 8.30B.32 G (1) As described in *PERG* 8.30B.21G, including a disclaimer is not enough on its own to prevent a *personal recommendation*.
  - (2) For example, if the *firm* says that the filtered *investments* displayed by the website would suit the customer's needs, the inclusion of a disclaimer saying that this is not advice or a *personal* recommendation would be unlikely to change the nature of the communication.
  - (3) A legalistic disclaimer is unlikely to be enough to prevent a *firm* from giving a *personal recommendation*. Instead, the material should prominently and clearly explain the limited nature of the service that the *firm* provides and the risk that the customer will end up with unsuitable *investments*.
- 8.30B.33 G (1) If the filtering is based on more than one factor chosen by the consumer that does not mean that the *firm* is making a *personal* recommendation.

- (2) However the output from the website may be a *personal* recommendation if the way that the customer's inputs interact on the website is more complicated than with a simple filtering system under which:
  - (a) the *firm* assigns a limited number of characteristics (such as levels of riskiness) to each product;
  - (b) the customer chooses the characteristics they want; and
  - (c) the system displays all the products that meet all the characteristics chosen by the customer and does not show the other products.
- (3) As explained in *PERG* 8.30A.15G (as applied by *PERG* 8.30B.6G), this type of filtering meets the requirements in *PERG* 8.30B.2G(1) and (2).
- (4) This type of filtering also meets the requirements in *PERG* 8.30B.2G(3) and (4) because:
  - (a) the factors in *PERG* 8.30A.15G mean that the website is going beyond simply indexing pre-existing information as described in *PERG* 8.30B.28G (so the approach in *PERG* 8.30B.28G does not apply);
  - (b) if the customer has to input a large range of personal information the *firm* cannot argue that it has not taken into account the customer's personal circumstances and preferences when in fact it actually has; and
  - (c) either explicitly or implicitly the output is presented as meeting the customer's requirements and wishes.
- (5) A recommendation issued exclusively to the public is not a *personal* recommendation. But the output of the website in this paragraph *PERG* 8.30B.33G is not excluded from being a *personal* recommendation for this reason: the output of the website in this example is tailored to the individual and is only made available to them.
- 8.30B.34 G (1) The approach described in *PERG* 8.30B.28G only applies if it is clear to the customer that the *firm* is presenting to the customer all the products it sells coming within the category selected by the customer (see *PERG* 8.28.4G (information presented on a selected basis)).
  - (2) For example, if the customer filters the products based on how risky they are, the *firm* should present to the customer all the products it sells falling within the risk category the customer chooses.

- 8.30B.35 G (1) An example of *PERG* 8.30B.33G is a *firm* that presents a suggested portfolio of investments to the customer.
  - (2) For example, if the customer filters the products based on how risky they are, and the *firm* presents a number of investment products and a suggestion of what percentage of the customer's investment should be invested in each, it is likely that the *firm* will be making a *personal recommendation*.
- 8.30B.36 G The examples in *PERG* 8 Annex 1 include examples of a *firm* selling products on a website which allows the customer to filter products based on input from the customer.

Amend the following as shown.

# 8.31 Exclusions for advising on investments

. . .

8.31.2 G As respects With regard to article 53(1), the main exclusion relates to advice given in periodical publications, regularly updated news and information services and broadcasts (article 54: Advice given in newspapers etc). The exclusion applies if the principal purpose of any of these is not to give advice covered in article 53(1) or to lead or enable *persons* to acquire or dispose of *securities* or *contractually based investments*. This exclusion does not apply when the definition of *advising on investments* (except P2P agreements) is based on giving a personal recommendation (see PERG 8.24.1AG for when this is the case). All this is explained in greater detail, together with the provisions on the granting of certificates, in PERG 7.

...

After PERG 8.37 (AIFMD Marketing) insert the following new Annex. The text is not underlined.

# 8 Annex Examples of what is and is not a personal recommendation and advice 1G

Notes:

- (1) The purpose of this annex is to give examples in general terms of what is and is not *advising on investments (except P2P agreements)*. The examples are relevant both to someone who is not appropriately authorised and someone who is. See paragraph (5) for what appropriately authorised means.
- (2) If the answer in the column in the table of examples headed 'Is this regulated advice for someone other than a firm with an appropriate

- authorisation?' is that there is no regulated advice, then the example does not involve *advising on investments* (*except P2P agreements*) by anyone, whether or not they are appropriately authorised. Where this is the case, the column headed 'Is there a personal recommendation?' is marked 'No' because in those circumstances there is no *personal recommendation* either.
- (3) If the answer in the column in the table of examples headed 'Is this regulated advice for someone other than a firm with an appropriate authorisation?' is that there is regulated advice:
  - (a) the example involves *advising on investments (except P2P agreements)* for someone who is not appropriately authorised; and
  - (b) the example only involves *advising on investments (except P2P agreements)* for someone who is appropriately authorised if the column headed 'Is there a personal recommendation?' says that there is a *personal recommendation*.

# (4) Therefore:

- (a) column (2) of the table (Is there a personal recommendation?) is not relevant to someone who is not appropriately authorised; and
- (b) all columns of the table are relevant to someone who is appropriately authorised.
- (5) *PERG* 8.24.1AG explains what appropriately authorised means.
- (6) The examples should be read together with *PERG* 8.24 to *PERG* 8.30B.
- (7) Except where stated otherwise, the examples all involve *firms* and so they are most relevant to a *firm* wanting to know whether it is *advising on investments* (except P2P agreements).
- (8) The examples assume that the *person* in the example is not doing anything else relevant that is not described in the scenario set out in column (1) of the table.
- (9) The tables do not consider whether the examples involve *financial* promotions.

(A) Website with generic information without filtering		
(1)	(2)	(3)
Example	Is there a personal recommendation?	Is this regulated advice for someone other than a firm with an appropriate authorisation?
Firm A has a website through which it provides a range of information about the world of investments. This includes generic explanations of the different asset classes available and the likely risks that may attach to each, the benefits of diversification and the different types of investment strategies used in the market. The information does not have a bias towards a particular type of investment, strategy or asset allocation. There is no interactivity.  The website provides lists of investments for purchase without additional comment (but has links to the relevant disclosure material for the individual products).	No	Not regulated advice because simply giving information without making any comment or value judgment on its relevance to decisions which an investor may make does not involve advising on investments (see <i>PERG</i> 8.28.2G).

(B) Website without filtering but which classifies the available products		
(1)	(2)	(3)
Example	Is there a personal recommendation?	Is this regulated advice for someone other than a firm with an appropriate authorisation?
In each example the categorisation by <i>Firm</i> B is not interactive. The investments are not displayed or filtered in accordance with information input by the customer. The ranking is set out in the way it would be in a hard copy document.		
(1) Firm B ranks the products it sells into risk categories. One set of categories could be Low Risk, Low-Medium Risk, Medium Risk, Medium-High Risk and High Risk. Firm B allocates each investment using its own opinion on the level of risk of each product (i.e. it is self-generated and not drawn directly from each product's	Not a personal recommendation.  The recommendation is not presented as suitable for the customer or based on a consideration of	If the <i>firm</i> is not appropriately authorised this is likely to be regulated advice.  Please see the reasons in <i>PERG</i> 8.30A.14G.

disclosure material). For example a list of funds' riskiness based on the *firm's* analysis and metrics.

The website also has material elsewhere explaining investment risk and material to help customers self-determine the level of risk they are willing and able to take. Each risk category description includes notional customer attitudes, the types of investments that may be found within funds/portfolios matching this risk level and also historic factual data on the volatility of such investments. Customers are prompted to read the risk category descriptions and to use this material to think about which category best fits their circumstances.

their personal circumstances. The customer reads both sets of information (list of products and explanatory material) and makes any investment decision on that basis.

Although that guidance refers to an Internet-based filtering process, this example (B1) is also based on value judgments about the relative merit of specific investments given to someone interested in buying or selling them.

As explained in *PERG* 8.30A.14G(6) classifying products based on risk categories need not be regulated advice outside the sales context.

- (2) Firm B classifies the products it sells by reference to a number of factors:
- Riskiness, as in example (B1).
- High-level investment objectives, for example capital growth, income, or a balance of both.
- Whether the *investments* are designed for long- or short-term investment.

For example, each fund may have three boxes next to it on the website. One box has a riskiness rating. One is about the investment objectives. The other is about whether it is designed for long- or short-term investment.

There is material elsewhere on the website to help customers self-determine what their investment objectives should be.

Each customer that uses the website sees the same information. The groups and investment objectives do not change based on information that the customer has provided to the *firm*. Not a *personal* recommendation, for the same reason as in example (B1).

If the *firm* is not appropriately authorised this is likely to be regulated advice, for the same reason as in example (B1).

(3) Same as example (B2), except that the products are manufactured and issued by the <i>firm</i> itself and the website is describing the specific investment objectives for those products.	No	May not be regulated advice, for the reasons in <i>PERG</i> 8.30A.12G.
(4) Firm B gives each fund it lists a star rating based on whether the fund is good value. The star rating is supplied by an external unconnected party and does not reflect past performance. The rating is not exclusive to Firm B and is widely used in the industry. This might be something like the Morningstar Analysts' Rating.	Even if this involves regulated advice under column (3) of this example, it is not a personal recommendation, for the same reason as in example B1.	If the <i>firm</i> :  (a) is not providing its 'self-generated assessment of riskiness';  (b) is only providing the star rating supplied by a third party; and  (c) is not endorsing the rating;  the <i>firm</i> is, depending on the circumstances, unlikely to be giving regulated advice. It will only be giving information.
(5) Firm B gives each fund it lists a star rating based on whether it thinks that the fund is good value. Firm B uses skill and expertise in putting together the ranking by, for example, adjusting figures from the product providers to take into account the different ways that the product providers calculate growth and the different reporting periods and by taking into account management charges.	Not a personal recommendation, for the same reason as in example B1.	If the firm is not appropriately authorised this is likely to be regulated advice. The term 'good value' is itself implicit advice on the merits of buying.  In addition, the reason in example (B1) applies to this example too. Good value is a strong example of a classification factor based on judgment and skill rather than simple objective facts.

(C) Website with pop-up boxes		
(1) Example	(2) Is there a personal recommendation?	(3) Is this regulated advice for someone other than a firm with an appropriate
Same as example (A). In addition the website has pop-up boxes that come up when the customer picks an <i>investment</i> to buy. They prompt the customer to think about the customer's circumstances, such as health, financial circumstances and retirement date. The pop-up boxes have links to website material explaining the importance of those factors.  (This example may be particularly relevant to firms who wish to offer pension related products without a <i>personal recommendation</i> ).	No  (The pop-up box only prompts the customer to think about various factors rather than advising the customer based on the customer's personal circumstances.)	authorisation?  Not likely to be regulated advice as long as the pop-up boxes contain objective information on what should be considered when making investment decisions. The reason is the same as for example (A).

(D) Website with filtering		
(1)	(2)	(3)
Example	Is there a personal recommendation?	Is this regulated advice for someone other than a firm with an appropriate authorisation?
Firm D decides to make its list of the investment products it sells easier to search. The website allows the customer to filter products based upon specified factors. Only products that meet the search criteria input by the customer are displayed.		
(1) The website enables the customer to filter the products by reference to objective factors of the type in section (A) of this table (e.g. 'UK Equity funds').	No	Not likely to be regulated advice as the filtering tool is based on objective factors.  The reason is explained in <i>PERG</i>

(2) The filtering is based on riskiness as described in example (B1).	Not a personal recommendation, for the reasons in PERG 8.30B.28G.	If the <i>firm</i> is not appropriately authorised this is likely to be regulated advice, for the same reason as in example (B1).
(3) The filtering is based on a number of factors as described in example (B2).	Not a personal recommendation, for the reasons in example PERG 8.30B.28G.  The customer's inputs are filtered in a straightforward way and so the approach in PERG 8.30B.33G (multiple customer inputs means that there is a personal recommendation) does not apply.	If the <i>firm</i> is not appropriately authorised this is likely to be regulated advice, for the same reason as in example (B1).
(4) The filtered results are ranked by the <i>firm</i> manufacturing the investment in accordance with the investment objectives as described in example (B3).	No	Likely not to be regulated advice, for the reasons in example (B3)
(5) The filtered results are ranked in accordance with the ratings of a third party as described in example (B4).	No	Likely not to be regulated advice, for the reasons in example (B4)
(6) The filtered results are ranked based on the <i>firm's</i> judgment about how good value they are, in the way described in example (B5).	Not a personal recommendation, for the same reason as in example (D2).	If the <i>firm</i> is not appropriately authorised this is likely to be regulated advice, for the reasons in example (B5).
(7) Materials including narrative on investment risk alongside a risk profiling tool are used to help educate a customer make a decision on their investment.	No	Not likely to be regulated advice. The reason is the same as in example (A).
(8) A <i>firm</i> runs a <i>personal pension scheme</i> . It provides a filtering process of the type	No	Likely not to be regulated advice.

described in example (D4).

In addition, it provides an online calculation tool that allows its customers to calculate what their regular contribution rates would need to be to meet a level of income that the customer wishes to have in retirement.

The tool also allows the customer to calculate their spare income, as in example (F17).

The *firm* makes available information, from a neutral third party source like the Pensions Advisory Service, about suggested contribution rates.

The contribution calculator is not regulated advice taken on its own. It does not recommend that the customer buy any particular investment.

It should also not involve regulated advice taken with the other customer tools in this example, for the following reasons taken together. The contribution calculator just helps the customer decide how much they want to invest and not whether they should invest. The contribution calculator provides additional information about the way that the firm has designed its funds to perform (see PERG 8.30A.12G).

(E) Guided sales and limited advice		
(1)	(2)	(3)
Example	Is there a personal recommendation?	Is this regulated advice for someone other than a firm with an appropriate authorisation?
<ul> <li>(1) The filtering process is not based solely on the customer's risk appetite and preferences in relation to other factors. The filtering process is also based on facts relating to the customer's life and situation. For example, it might take into account:         <ul> <li>the customer's current use of tax wrappers;</li> </ul> </li> </ul>	This is likely to be a personal recommendation, for the reasons in PERG 8.30B.33G.	If the <i>firm</i> is not appropriately authorised this is likely to be regulated advice, as all the elements in <i>PERG</i> 8.24.2G are met. See <i>PERG</i> 8.30A.15G.

- the customer's financial resources and commitments;
- whether the customer is in a longterm relationship and the customer's marital status;
- the customer's age;
- the customer's plans for their family in the short- and long-term (e.g. a new car, work on the family home or school fees);
- what other investments and assets the customer has; and
- the customer's career and retirement plans.

(2) Firm E provides advice on a limited straightforward issue at the request of the customer, such as which ISA product to invest in. The wider financial situation is not covered. The advice is limited to the specific issue in hand and the information collected on that basis. The treatment of suitability reflects that narrower customer objective.

This is a personal recommendation.

This example is not about structured sales. Its purpose is to illustrate that the answer to example E1 is not based on the view that there is no personal recommendation unless the advice takes into account a wide range of factors. The point in example (E1) is that the range of the factors taken into account is relevant in the specific context of filtered sales, as explained in *PERG* 8.30B.29G.

If the *firm* is not appropriately authorised this is likely to be regulated advice, as all the elements in *PERG* 8.24.2G are met.

(F) Miscellaneous		
(1)	(2)	(3)
Example	Is there a personal recommendation?	Is this regulated advice for someone other than a firm with an appropriate authorisation?
(1) Towards the end of the tax year, a <i>firm</i> sends a communication to all of its customers who hold <i>investments</i> in their <i>ISA</i> with the <i>firm</i> and who have not used their entire <i>ISA</i> allowance for the year.  The <i>firm</i> informs each customer of the amount of unused allowance that they have remaining and when they must transact by to use this allowance. The communication also describes the general tax benefits of the <i>ISA</i> wrapper.	No	Not likely to be regulated advice.  The first reason is that, as long as the information is presented neutrally, the information is factual (the amount of the unused ISA allowance and the tax benefits of ISAs).  The same answer would apply whether the firm has a single ISA product or several. As long as the information is presented neutrally, the communication does not implicitly recommend that the customer buy an ISA from the firm.  There may also be a second reason. If the customer can choose what investments go into the ISA wrapper, the firm will not be advising about a particular investment.  Therefore the firm will be giving generic advice rather than regulated advice (see PERG 8.26 (The investment must be a particular investment)).

(2) A *firm* sends a communication to all of its existing customers who hold a self-invested *personal pension scheme* with the *firm* and who have not increased their monthly contributions over the previous five years.

The communication alerts the customers to this fact and includes generic information about the benefits of pension investment and recommends that they contact an adviser to discuss their contribution rate.

The *firm* does not highlight any particular product or pressure the customer into any course of action.

No

Not likely to be regulated advice, as long as this information is presented neutrally.

The information is factual or generic (the benefits of pensions generally).

A factor that would normally point towards this being regulated advice for someone who is not appropriately authorised is that the communication is made in the context of a possible purchase of a particular investment (e.g. a new payment into the customer's existing pension fund). However, in this example:

- The customer was not asking for advice. Instead the *firm* has contacted the customer on its own initiative.
- The information is presented neutrally.
- The *firm* tells the customer to get advice elsewhere and that the *firm* is not advising the customer.
- The information is general and not detailed.

		• The information is about the benefits of pensions generally not the benefit of this particular personal pension scheme.  This general context means that a reasonable customer would not think that this was an implicit recommendation.
(3) A <i>firm</i> sends a general communication to its customer base suggesting that they review the products that they hold on a regular basis.  This communication explains the general risks of poor diversification and of underperforming products in a way that is not linked to any particular product.  The communication also explains certain criteria that customers can look out for e.g. how a fund has performed against its benchmark.  It suggests that if customers do have any concerns then they should speak to an adviser.	No	Not likely to be regulated advice, as long as this information is presented neutrally.  The information does not identify any particular <i>investment</i> to be bought or sold.  The risk of poor diversification is generic advice about investment strategy and is not linked to particular investments. It does not recommend anyone to buy or sell particular <i>investments</i> .
<ul> <li>(4) A <i>firm</i> has a number of its customers that it believes are invested in products that do not align with their needs.</li> <li>The <i>firm</i> contacts those customers to inform them that based on a review of the customers' holdings, the <i>firm</i> believes that the products that they hold may not be suitable for their needs. It explains that:</li> <li>the products the customer holds are poorly diversified;</li> </ul>	If this does involve regulated advice under column (3) of this example it will also involve a personal recommendation.  This is because the communication refers to the customer's individual portfolio and investment	If the firm does not identify either what part of the customer's portfolio should be sold or how the customer should reinvest the proceeds, the firm is giving advice but as that advice does not relate to particular investments it is not

<ul> <li>the portfolio of products has underperformed compared to the products' benchmarks; and</li> <li>the portfolio of products is not suitable for what the <i>firm</i> understands the customer's investment purpose to be (e.g. a high proportion of cash funds in a pension wrapper).</li> <li>The <i>firm</i> invites the customers to contact an adviser with whom the customer may discuss alternative options.</li> </ul>	purposes. The fact that the communication may in fact be standardised across a large number of customers does not mean that it is not a personal recommendation.	regulated advice.
(5) A <i>firm</i> sends a 'markets outlook and investment information' communication to its customers. This includes a summary of the <i>firm</i> 's views of markets outlooks together with an appendix setting out high level 'house views' on specific investment products.	Publishing 'house views' would not, in itself, normally be regarded as a personal recommendation.	The markets outlook part of the communication is not likely to be regulated advice taken on its own.
This information is sent to customers on a general basis. It is not targeted on the basis that the customers hold specific products which are covered in the appendix.	The communication is not addressed to a person as such but rather to the firm's entire customer base. It is not therefore presented as suitable for a particular person and is not based on a consideration of the circumstances of a particular person.	If the <i>firm</i> is not appropriately authorised, the house view appendix is likely to be regulated advice, as it is about the merits of specific identified products. All the elements in <i>PERG</i> 8.24.2G are met.
(6) A <i>firm</i> makes the communication in example (F5) available to a customer and later goes on to make a <i>personal</i> recommendation to that customer, basing that recommendation in part on the communication.	The firm has incorporated that communication into its personal recommendation so it forms part of that personal recommendation.	If the <i>firm</i> is not appropriately authorised, this will be regulated advice, as all the elements in <i>PERG</i> 8.24.2G are met.

(7) A firm advises on personal pension schemes. It has a list of 'Best Buy' funds for investors with different risk appetites in which its pension customers can invest. It takes a fund off that list because of persistent underperformance and then replaces the fund on its list with an alternative fund. It writes to each of its customers who have invested in that fund telling them that it has done this.	This is a personal recommendation, for the reason in PERG 8.30B.9G(2).	If the <i>firm</i> is not appropriately authorised, this is regulated advice for the reasons in example (B5).
(8) A <i>firm</i> regularly publishes a newsletter on its website which among other things contains its most recent 'Best Buy' list of funds, including details of which funds have come on and off the list. It sends the list to its customers, who may include customers who have invested in those funds.  In contrast to example (F7), the <i>firm</i> does not send the newsletter under cover of an email or letter that links the revised 'Best Buy' list to the customer's circumstances.	This is not a personal recommendation. A recommendation included in a newsletter available to the general public does not become a personal recommendation just because some of the people who read it are existing customers affected by its recommendation. A customer reading it would not think that it addresses their personal circumstances.	If the firm is not appropriately authorised, this is regulated advice for the reasons in example (B5).
(9)(a) A <i>firm</i> ( <i>firm</i> F) increases the annual management charge for a fund it manages. It informs investors in the fund that it has done so.  A distributor ( <i>firm</i> G) also sends a letter to its customers who hold this fund to inform them of the change.  No other information is included in either communication.	No	Neither <i>firm</i> F nor <i>firm</i> G gives regulated advice by telling the customers of the change in management charges. They are giving information about the terms of the fund of the type described in <i>PERG</i> 8.28.3G.

(b) Firm G decides to remove the fund from its 'Best Buy' list. It tells its customers it has done so in the letter informing them of the increase in the charge.	If this does involve regulated advice under column (3) of this example it is likely also to involve a personal recommendation.	Firm G does not necessarily give regulated advice. Whether or not there is a suggestion that the customer should sell any part of their holding in the fund would depend on the wording of the letter and the basis on which the 'Best Buy' products are selected by the firm.
(10) A customer is speaking with a <i>firm</i> . The customer tells the <i>firm</i> that they have a number of small <i>personal pension scheme</i> pots with a range of providers that they would like to consolidate into a single <i>personal pension scheme</i> with the <i>firm</i> .  The <i>firm</i> informs the customer that it is	No	Consolidating personal pension scheme pots involves buying and selling investments.  This is similar to
possible to consolidate pensions and that this can be done through the <i>firm</i> or another provider. The <i>firm</i> tells the customer that this might make it easier for the customer to consider their pension holistically. However the <i>firm</i> also tells the customer that they should take advice from a financial adviser beforehand as the adviser will be able to consider whether any existing pensions have valuable benefits that could be lost if transferred.		example (F2) as the information is factual or generic (the benefits of consolidating pensions generally). It is different as the communication is made in the context of an individual discussion with a single customer.
		However although the context of the communication is not quite the same, the answer is the same as it is for the example in (F2) as long as it is clear to the customer that they are not getting advice about whether to consolidate.

	I	
(11) A customer contacts a <i>firm</i> to purchase a specific investment fund from the <i>firm</i> on an execution- only basis. Over the course of their discussions with the <i>firm</i> , the customer mentions that they are purchasing the product because they would like to receive an income from it. However the fund in question has been designed for growth and all income is reinvested.  The <i>firm</i> informs the customer that the fund is an accumulation fund and does not provide any income. The <i>firm</i> further informs the customer that the customer can proceed with the transaction if the customer wishes or the <i>firm</i> can provide the customer with information about the income funds that the <i>firm</i> offers.	No	This will normally not be regulated advice.  As explained in <i>PERG</i> 8.28.3G, an explanation of the terms of an <i>investment</i> need not be regulated advice.  The fact that the <i>firm</i> gives the information pre-emptively should not change this.
(12) A customer over the age of 55 contacts a <i>firm</i> because they would like to take out an annuity with the <i>firm</i> . However they only have a very small <i>personal pension scheme</i> fund which will only generate an annuity income of a few pounds a month. In the <i>firm's</i> opinion this means that the transaction would not be a worthwhile thing	No	The <i>firm</i> does not identify any particular <i>investment</i> that the customer should buy. This aspect of what the <i>firm</i> says should not be regulated advice.
The <i>firm</i> tells the customer how much income an annuity bought with the customer's fund is likely to generate. The <i>firm</i> leaves it to the customer to decide whether or not to take out the annuity.		The next question is whether the <i>firm</i> is giving the customer regulated advice not to buy the annuity.

It is likely that this will not be regulated advice if the *firm* tells the customer that they should not buy the annuity but makes it clear that this is not because this particular annuity is unsuitable but because it is likely that it will not be worthwhile for the customer to buy any annuity issued by any issuer. It is not regulated advice because it is generic advice rather than advice about a specific investment, as described in PERG 8.29 (Advice must relate to the merits (of buying or selling a particular investment)).

The *firm* will also not give regulated advice in these circumstances if it tells the customer that it will not sell an annuity to the customer. The FCA thinks that the definition of advising on investments (except P2P agreements) should not be interpreted in such a way that would require a *firm* to apply to include this regulated activity in its *permission* in order to turn down business it does not want to carry out. Refusing to do business with someone is not

		consistent with an advisory relationship with them.
(13) The <i>firm</i> in example (F12) also gives the customer alternative options, such as taking the whole amount in cash. The <i>firm</i> explains the effect of each option and signposts sources of information on them. The <i>firm</i> includes taking advice as one of the options. The <i>firm</i> does not highlight any particular option or pressure the customer into any course of action.	No	The answer in example (F12) applies. Presenting the range of alternative options in a neutral way should not involve regulated advice.
	The firm may give a personal recommendation if it recommends an alternative option.	If the <i>firm</i> is not appropriately authorised, it may give regulated advice if it recommends an alternative option.
(14) A customer with a short life expectancy (due to ill health) is seeking to buy from a <i>firm</i> a single life one-year guaranteed annuity with their <i>personal pension scheme</i> fund monies which is likely to provide very poor value for money.	The answers in examples (F12) and (F13) apply.	The answers in examples (F12) and (F13) apply.
The <i>firm</i> tells the customer how much income their pension policy is likely to pay and that the customer may be able to take out a tax-free sum from the pension fund. The <i>firm</i> explains the other options and signposts sources of information on them, including an option to take advice. The <i>firm</i> explains the effect of each option. The <i>firm</i> leaves it to the customer to decide whether or not to take out the annuity. The <i>firm</i> does not highlight any particular option or pressure the customer into any course of action.		
(15) A customer has a <i>personal pension</i> scheme with a firm. The customer approaches the firm to draw out some money from that <i>personal pension scheme</i> . The firm wishes to draw the customer's attention to the tax consequences of what the customer wants to do. For example:	No	An explanation of the tax consequences of a proposed transaction need not be regulated advice, in the same way that, as explained in <i>PERG</i> 8.29.5G,

- (a) The customer wants to cash in their pension fund in one go, facing a significant tax bill when a more tax-effective option is available.
- (b) The customer wants to withdraw some of their uncrystallised funds pension as a lump sum (UFPLS). Doing that reduces their 'Money Purchase Annual Allowance'. On the other hand a single lump sum payment will not reduce that allowance.
- (c) The customer wants to take a full lump sum from an 'old style' pension which does not allow for tax-free redemptions. The more tax-efficient option would be to transfer to a scheme that allows such redemptions.

In each case, the *firm* explains the other options and signposts sources of information on them, including an option to take advice. The *firm* explains the effect of each option and leaves the customer to decide what to do. The *firm* does not highlight any particular option or pressure the customer into any course of action.

advice on how to structure a transaction to comply with taxation requirements need not be.

A firm does not necessarily give advice by bringing an obviously relevant fact to the attention of a customer who wants to buy an investment, even if that fact shows that the purchase would be a poor investment, as long as this information is presented neutrally and the firm also mentions any other relevant facts.

This is the case even if the customer chooses to go ahead with one of the options described by the *firm* and the *firm* carries out the transaction with the customer.

The *firm* may give a *personal* recommendation if it recommends an alternative option.

If the *firm* is not appropriately authorised, it may give regulated advice if it recommends an alternative option.

(16) A customer has a *personal pension* scheme with a firm. The customer tells the firm that they wish to draw down part of that *personal pension scheme* as a lump sum and then set up the rest as income.

The customer does not specify the amount that they wish to draw down. The customer's current *personal pension scheme* product also does not offer the facility to set up an income.

This will generally not be regulated advice.

As explained in *PERG* 8.29.5G, an explanation of the terms of an *investment* or of how to meet tax requirements need not be regulated advice.

No

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t i i t s t c c F	The firm informs the customer that the customer is able to draw down up to 25% of heir pension pot tax free. The firm further informs the customer that if they wish to set up a regular income they will need to ransfer to a different personal pension scheme product which allows this. The firm ells the customer that this can either be done through the firm or with another provider. The firm does not highlight any particular product or pressure the customer into any course of action.		
	calculator that helps a customer determine what their surplus income is once all their outgoings are taken into consideration. The website suggests a list of possible outgoings out allows the customer to add figures for others.  There is a link to material that gives guidance on what a prudent size of someone's surplus income could be, taking into account both outgoings and payments for <i>investments</i> . The website suggests that the consumer takes this into account when deciding whether the <i>investment</i> is affordable for them.  The calculator has its own page on the website which can be linked to using a fibbon at the top of the page from which the <i>firm</i> sells its products.	No	This will generally not be regulated advice because:  • the advice about a prudent level of surplus income is not regulated advice on its own;  • the customer makes up their own mind what they can afford;  • the information that the customer inputs is purely factual;  • the calculator is straightforward as it just adds up the outgoings; and  • the calculator is in effect a method of organising information that the customer already has.
i i	(18) A <i>firm</i> operates a platform through which customers can purchase a range of funds from different providers.  Its website includes a 'Best Buys' list of products which the <i>firm</i> believes to be of particularly high quality. The list appears on	Publishing a list of 'best products' or 'funds of the month' would not, in itself, normally be regarded as a personal recommendation:	If the <i>firm</i> is not appropriately authorised, the 'Best Buys' list is likely to be regulated advice, for the same reason as in example (B5).

a side bar.	• As with example	
This information appears in a consistent way to all users of the website.	(F5), the communication is not personalised.	
	• As the information is provided on a public page of a website and appears in a consistent way to all users of the website, it can be seen as issued exclusively to the public.	
(19) A <i>firm</i> operates a platform through which customers can purchase a range of funds from different providers.	No	Providing a list of products for which the <i>firm</i> has negotiated a discount is not, by
The website includes a banner at the top which includes details of sponsored products and other offers where the <i>firm</i> has managed to negotiate a discount to product charges.		itself, regulated advice, in the same way that an explanation of the terms of an <i>investment</i> is not (as explained in
This information appears in a consistent way to all users of the website.		PERG 8.28.3G).
(20) Firm F is a personal pension scheme provider. It provides a number of products into which pensioners can invest pension monies on retirement.	No	Firm F will generally not be giving regulated advice, for the same reason as in PERG 8.30A.12G.
It has a product specially designed for investors who cannot or will not take advice on what to do with their pension monies. The sales literature specifically explains this.		
A distributor ( <i>Firm</i> G) sets out this information alongside these products on its platform.		Firm G will generally not be giving regulated advice, for the reasons in PERG 8.30A.13G.
(21) A product provider ( <i>Firm</i> F) designs its products for a particular target market, which may be the same for each product or different.	No	Firm F will generally not be giving regulated advice, for similar reasons to the

The target market is defined by reference to high level characteristics such as investment duration, risk profile and investment objectives.  A distributor ( <i>Firm</i> G) sets out this information alongside these products on its platform.	No	ones in examples (D4) and (F20).  Firm G will generally not be giving regulated advice, for the reasons in example (F20).
(22)(a) A firm runs a personal pension scheme. The firm has a range of lifestyling options for investors with different intentions at retirement. For example, those options could be ones designed for investors who want to buy an annuity, draw down income and take the sum in cash. The firm has a website through which a customer can invest in the scheme and choose which of these options they wish to be applied.	No	This will generally not be regulated advice, for the same reasons as in example (F21).  If the <i>firm</i> uses sales material of the kind described in paragraphs (b) or (c) of example (F23) there will generally not be regulated advice for the reasons described in those paragraphs.

(b) The <i>firm</i> currently runs the scheme based on a single lifestyle investment strategy, based on moving customer into cash over time in advance of an expected retirement date. The <i>firm</i> writes to investors in the scheme informing them of the new options in (a).	No	This example is different from the one in paragraph (a) of this example as the information is sent to customers who already hold investments in the scheme and the customers may be prompted to consider whether they should adjust their investment.
		However this need not be regulated advice, for the reasons in paragraph (a) of this example. A description of investment objectives does not become regulated advice just because the description is given to customers for whom the information is particularly relevant.
(23) A <i>firm</i> runs a <i>personal pension scheme</i> . It has a number of funds within that scheme designed to run different levels of risk. A customer has been in one of the higher risk funds but is now coming up to retirement. This means that the customer may be in an unsuitable fund: a lower risk fund could be more appropriate in these circumstances.  In all the scenarios in this example (F23) the		
<i>firm</i> does not pressure the customer into any course of action.		
(a) The <i>firm</i> reminds the customer that they need to keep their funds under review and points the customer to literature that explains what factors an investor should think about at different stages of their working life leading up to retirement. For example it might say:	No	This will generally not be regulated advice, for the first of the reasons in example (F1).

During the first part of an investor's working life an investor will generally look for capital growth and as a result invest in higher risk funds. When moving towards retirement an investor generally looks for capital protection and as a result will generally invest in lower risk funds. (b) The *firm* combines the information in (a) No This will generally not with information about the investment be regulated advice, strategy of the different funds in its scheme because describing the and how they are designed to work through investment objectives a typical lifecycle of a customer. This of a fund is not itself information is contained in standardised regulated advice (see written information, either in hard copy or PERG 8.30A.12G). online. (c) The *firm* has case studies to help their No This will generally not investors decide the funds into which they be regulated advice. It are to invest and the amount of their involves presentation of the information in contribution. The examples are based on age, salary, attitude to risk and intentions (b) and the about what they will do with the pension contribution calculator fund on retirement. in example (D8) in a different format and so the same answer should apply. (d) The firm gives the information in (a) to See the answer to See the answer to (c) to the customer on a one-to-one basis. example (F24) example (F24) (e) The *firm* tells the customer that it thinks This is a *personal* If the *firm* is not that their present fund is unsuitable given recommendation to appropriately how near to retirement they are and that authorised, this is sell. they should get out of it and go into another regulated advice to fund. sell.

(24) A *firm* sells *investments* using the processes described in examples (D2) to (D8) except that the filtering process takes place face-to-face or over the telephone and is carried out by the *firm's* representative asking questions.

Where examples (D2) to (D8) say that there is regulated advice under the definition in *PERG* 8.24.1G (definition of advice that does not refer to a *personal* recommendation) but no *personal* recommendation, there may be a *personal* recommendation in this example (F24).

For the reasons in column (3) of this example, it is more likely that a customer will think that an *investment* identified by the process is being presented as suitable for them or based on a consideration of their circumstances.

Also, an online filtering process of the type in *PERG* 8.30B.28G is different from the filtering process in this example as the customer can:

- stop and start the online process at any time;
- repeat it when and as often as they like; and
- put in different figures or answers either to check the result of different scenarios or just out of curiosity.

The one-to-one format is more likely to lead a customer to think that they have received advice on the merits of investing in a particular investment, both because of the more personal nature of the interaction between the *firm* and customer and because what happens during the conversation cannot always be as tightly controlled as an online process.

The factors in *PERG* 8.30A.8G are relevant to what impression the customer is given.

regulated advice (see *PERG* 8.30A.12G).

No In principle (as with (25) A *firm* operates funds. It classifies its example (D4)), if the funds on the basis of riskiness as described in example (D4). A customer completes an scope of the online questionnaire on their attitude to risk. conversation is The *firm* follows this up with a telephone narrowly restricted in call to provide details of funds matching the the way described in customer's risk tolerance as established by the example, the *firm* should not be giving the questionnaire. regulated advice as long as it is made The only subject discussed during the clear to the customer telephone call is the terms and conditions of that no advice is being the fund. The customer can agree to buy the given. fund during the conversation although the formal subscription document will be sent However, the answer by post later. The *firm* does not discuss the in example (F24) personal circumstances of the customer. The applies. The answer in firm does pressure the customer into any a particular case course of action. depends on exactly what is said and the surrounding circumstances, as described in PERG 8.30A.8G. (26) A customer has a personal pension No A *firm* that is not scheme with a firm. The customer takes taxappropriately free cash from that personal pension scheme authorised is not at 55 and enters into drawdown with the likely to give remainder of their pot in cash. The *firm* has regulated advice provided them with additional material merely by prompting a about options available but the money customer to think remains in cash. The *firm* prompts the about options, for the customer to consider basic questions about first reason in example what they want to do upon eventual (F1). retirement, and describes the different Describing the options the customer can take with their different options need pension pot. The *firm* does not highlight any not be regulated particular option, does not pressure the advice, because customer into any course of action and does describing the not repeatedly contact the customer. investment objectives of a fund is not itself

(27) The <i>firm</i> in example (F26) tells the customer that it has selected the options presented to the customer by selecting those relevant to people with a similar age and risk profile as the customer.	If there is regulated advice it is likely that the <i>firm</i> will be giving a <i>personal</i> recommendation.	If the <i>firm</i> is not appropriately authorised, this may involve regulated advice.  It may be reasonable for a customer to take the material as implicit advice that the identified products are suitable for them.
(28) An <i>unauthorised person</i> that is a professional services business (F) has a customer approaching retirement. The customer wants to decide whether to use their <i>personal pension scheme</i> fund to buy an annuity. F advises the customer whether or not this is a good idea. This advice is given about annuities generally and not a particular annuity.  If F advises that buying an annuity is a good	No	This is not likely to be regulated advice. It is generic advice of the type described in <i>PERG</i> 8.26.4G.
idea, it does not advise on what annuity to buy.  If F advises that buying one would be a bad idea it does not advise on the alternative options and in particular does not recommend whether the customer should do nothing or should crystallise or realise their benefits in some other way.  F does not itself sell <i>investments</i> and the customer will go to another adviser if they decide to buy an annuity or an alternative		
(29) A firm advises a customer whether to exercise an option under their personal pension scheme to take a lump sum or whether they should leave their personal pension scheme pot untouched for the moment.	This is a personal recommendation.	If the <i>firm</i> is not appropriately authorised, this is regulated advice (see Q16 and Q17 in <i>PERG</i> 12.3 (Rights under a <i>personal pension scheme</i> scheme)).

(30) A *firm* makes available an online questionnaire to potential customers. It contains questions on their:

- personal circumstances;
- investment knowledge;
- personal investment objectives;
- trading experience; and
- financial circumstances, with a view to establishing what level of losses they can bear.

On the basis of the information provided, an algorithm creates a suggested model portfolio.

If the *firm* gives regulated advice under column (3) of this example, this is a *personal* recommendation (see *PERG* 8.30B.35G).

If the *firm* is not appropriately authorised, this is regulated advice (see *PERG* 8.30A.15G).

If however the customer just receives a suggestion which lists different asset classes or industries, given in percentages, without naming any specific *investments*, the *firm* is giving unregulated generic advice.

Amend the following as shown.

## Guidance on the scope of MiFID and CRD IV

...

## 13.3 Investment Services and Activities

. . .

## Q19. What is a 'personal recommendation' for the purposes of MiFID (article 9 of the MiFID Org Regulation)?

. . .

This is similar to the UK regulated activity of *advising on investments* but is narrower in scope insofar as it requires the recommendation to be of a personal nature. A personal recommendation does not include advice given to an issuer to issue securities, as the latter is not an "investor" for the purposes of MiFID or article 53 of the *RAO*.

As explained in *PERG* 8.24.1AG, there are circumstances in which the *UK* regulated activity is also based on giving personal recommendations. *PERG* 8.30B (Personal recommendations) gives *guidance* on the definition in the context of the *UK* regulated activity. In the *FCA*'s view that *guidance* is also relevant to the meaning of 'personal recommendation' under MiFID.

. . .