The Perimeter Guidance manual

# Chapter 8

# Financial promotion and related activities



## 8.37 AIFMD Marketing

## Introduction and purpose

G 8.37.1

- (1) Part 6 (Marketing) of the AIFMD UK regulation contains restrictions on an AIFM or an investment firm marketing an AIF. Such a person may not market an AIF in the UK or Gibraltar unless the relevant conditions set out in the AIFMD UK regulation are met.
- (2) The purpose of this section is to give *guidance* on:
  - (a) the restrictions on an AIFM or investment firm marketing an AIF (■ PERG 8.37.2 G and ■ PERG 8.37.3 G);
  - (b) the circumstances in which an AIFM or an investment firm markets an AIF (■ PERG 8.37.4 G to ■ PERG 8.37.10 G);
  - (c) the exemptions from the *marketing* restrictions (■ PERG 8.37.11 G and ■ PERG 8.37.12 G);
  - (d) the penalties for breach of the marketing restrictions (■ PERG 8.37.13 G);
  - (e) the application of the *financial promotion* and scheme promotion restrictions (■ PERG 8.37.14 G); and
  - (f) the interaction between the marketing of an AIF and the Prospectus Regulation (see ■ PERG 8.37.15G);

This section is not intended to have a more general application and, therefore, where *guidance* is given this should be interpreted as being limited to the marketing of AIF under the AIFMD UK regulation.

- (3) [deleted]
- (4) References to regulations in this section are to regulations of the AIFMD UK regulation.

## Restrictions on an AIFM marketing an AIF

G 8.37.2

Regulations 49 and 50 place restrictions on an AIFM marketing an AIF. These regulations provide that the following types of AIFM may not market the following types of an AIF in the UK unless the conditions summarised below are met.

(1) The conditions that need to be met vary depending on whether the AIF falls within regulation 57(1) or not. An AIF falls within this regulation if it is:

- (a) a feeder AIF that is a UK AIF, a Gibraltar AIF or an EEA AIF, the master AIF of which is either managed by a non-UK AIFM or is a non-UK AIF, and where the feeder AIF is managed by a full-scope UK AIFM or a full-scope Gibraltar AIFM; or
- (b) [deleted]
- (b) a non-UK AIF which is managed by a full-scope UK AIFM or a full-scope Gibraltar AIFM.
- (2) Regulation 49 (Marketing by full scope AIFMs of certain AIFs) provides that a *full-scope Gibraltar AIFM* may not *market* an *AIF* that does not fall within regulation 57(1) in the *UK* unless:
  - (a) when marketing to a professional client, the FCA has received a regulator's notice regarding the marketing of the AIF, in accordance with Schedule 3 to the Act, as it applies in relation to Gibraltar AIFMs and Gibraltar AIFs; or
  - (b) when marketing to a retail client:
    - (i) the FCA has received a regulator's notice regarding the marketing of the AIF, in accordance with Schedule 3 to the Act, as it applies in relation to Gibraltar AIFMs and Gibraltar AIFs; or
    - (ii) the FCA has approved the marketing, in accordance with regulation 54 (FCA approval for marketing) (see ■ FUND 3.12 (Marketing in the home Member State of the AIFM)) and has not suspended or revoked that approval.
- (3) Regulation 50 (Marketing by AIFMs of other AIFs) provides that:
  - (a) a full-scope UK AIFM may not market an AIF that does not fall within regulation 57(1) in the UK unless the FCA has approved the marketing in accordance with regulation 54; and
  - (b) the following types of *AIFM* may not *market* the following types of *AIF* unless the *AIFM* has complied with the national private placement provisions set out in chapter 3 (National private placement) of Part 6 of the *AIFMD UK regulation* (see FUND 10.5 (National private placement)):
    - (i) a *full-scope UK AIFM* of an *AIF* falling within regulation 57(1);
    - (ii) a full-scope Gibraltar AIFM of an AIF falling within regulation 57(1); and
    - (iii) a non-UK AIFM (ie a small non-UK AIFM or an abovethreshold non-UK AIFM) of a UK AIF, or a non-UK AIF.

### Restrictions on an investment firm marketing an AIF

8.37.3 G

Regulation 51 (Marketing of AIFs by investment firms) places a restriction on an investment firm marketing an AIF. This provides that where regulation 49 or 50 requires a condition to be met before an *AIFM* may *market* an *AIF*, an *investment firm* may not *market* that *AIF* unless that condition is met. However, as explained in PERG 8.37.4G (1)(b), an *investment firm* only *markets* an *AIF* if it does so at the initiative of, or on behalf or, the *AIFM* of that *AIF*.

#### The circumstances in which an AIFM or an investment firm markets an AIF -----

#### 8.37.4 G

- (1) Regulation 45 (References in this part to an AIFM or an investment firm marketing an AIF) provides that:
  - (a) an AIFM markets an AIF when the AIFM makes a direct or indirect offering or placement of units or shares of an AIF managed by it to an investor domiciled or with a registered office in the *United* Kingdom or Gibraltar, or when another person makes such an offering or placement at the initiative of, or on behalf of, the AIFM; and
  - (b) an investment firm markets an AIF when it makes a direct or indirect offering or placement of *units* or *shares* of the *AIF* to an investor domiciled or with a registered office in the United Kingdom or Gibraltar at the initiative of, or on behalf of, the AIFM of that AIF.
- (2) Marketing, therefore, has a specific meaning in the context of the AIFMD UK regulation which is, in some respects, different from the ordinary meaning of the term.

## The meaning of an offering or placement

#### G 8.37.5

- (1) The terms 'offering' or 'placement' are not defined in the AIFMD UK regulation but, in our view, an offering or placement takes place for the purposes of the AIFMD UK regulation when a person seeks to raise capital by making a *unit* of *share* of an *AIF* available for purchase by a potential investor. This includes situations which constitute a contractual offer that can be accepted by a potential investor in order to make the investment and form a binding contract, and situations which constitute an invitation to the investor to make an offer to subscribe for the investment.
- (2) An 'offering' includes situations where the *units* or *shares* of an *AIF* are made available to the general public and a 'placement' includes situations where the *units* or *shares* of an *AIF* are only made available to a more limited group of potential investors.
- (3) However, an 'offering' or 'placement' does not include secondary trading in the units or shares of an AIF, because this does not relate to the capital raising in that AIF, except in situations where there is an indirect offering or placement (see ■ PERG 8.37.7 G). Similarly, the listing of the units or shares of an AIF on the official list maintained by the FCA in accordance with section 74(1) of the Act will not in and of itself constitute an offering or placement, although it may be accompanied by such an offering or placement.

## Communications with investors in relation to draft documentation

#### 8.37.6 G

(1) Under the UK provisions which implemented article 31 AIFMD, an AIFM is required to submit the documentation and information set out in the law that implemented Annex III to AIFMD with its application for permission to market an AIF managed by it and to notify the FCA of any material changes to this documentation and information. Therefore, the prescribed documentation and

information should be in materially final form before the *AIFM* may apply for permission to *market* an *AIF*. Any communications relating to this draft documentation do not, in our view, fall within the meaning of an 'offer' or 'placement' for the purposes of the law that relates to the regulation of *AIFMs* in the *United Kingdom*, as the *AIFM* cannot apply for permission to *market* the *AIF* at this point. For example, a promotional presentation or a pathfinder version of the private placement memorandum would not constitute an offer or placement, provided such documents cannot be used by a potential investor to make an investment in the *AIF*. However, a *unit* or *share* of the *AIF* should not be made available for purchase as part of the capital raising of the *AIF* on the basis of draft documentation in order to circumvent the *marketing* restriction.

- (2) In our view, the position for draft documentation set out in (1) should apply to *marketing* under the national private placement provisions.
- (3) Regard should be had to national law in relation to a communication which does not amount to an offering or a placement. In the *UK*, consideration needs to be given to whether such a communication is a *financial promotion* (see PERG 8.37.14 G).

## The meaning of indirect offering or placement

8.37.7 G

- (1) Marketing may take place by a direct or indirect offering or placement of *units* or *shares* of an *AIF*. The reference to indirect offering or placement would include situations where an *AIFM* distributes *units* or *shares* of an *AIF* through a chain of intermediaries.
- (2) For example, if the *units* or *shares* of an *AIF* are temporarily purchased by a third party (eg, an underwriter or placement agent) with the objective of distributing them to a wider investor base, this could be an indirect offering or placement when those *units* or *shares* are made available for purchase by investors, if the third party is acting at the initiative of, or on behalf of, the *AIFM*.

## The meaning of a unit or share of an AIF

8.37.8 G

The terms 'unit' and 'share' in the AIFMD UK regulation are generic and can be interpreted as encompassing all forms of equity of, or other rights in, an AIF. As such, the terms are not limited to AIFs which are structured as companies or unitised funds and may include other forms of collective investment undertakings, such as partnerships or non-unitised trusts.

## The meaning of investor

8.37.9 G

- (1) The reference to 'investor' in the AIFMD UK regulation should be regarded as a reference to the person who will make the decision to invest in the AIF. Where that person acts on its own behalf and subscribes directly to an AIF, the investor should be considered to be the person who subscribes to the unit or share of the AIF.
- (2) However, where that *person* engages another *person* to subscribe to the *AIF* on its behalf, including, for example, where:
  - (a) a nominee company will subscribe as bare trustee for an underlying beneficiary; or

- (b) a custodian will subscribe on behalf of an underlying investor, the AIFM or investment firm that is marketing the AIF should 'look through' the subscriber to find the underlying investor who will make the decision to invest in the AIF and that person should be regarded as the investor.
- (3) Where a discretionary manager subscribes, or arranges for another person to subscribe, on behalf of an underlying investor to the AIF and the discretionary manager makes the decision to invest in the AIF on that investor's behalf without reference to the investor, it is not necessary to 'look through' the structure and the discretionary manager should be considered to be the investor for the purposes of the AIFMD UK regulation.

## **Territorial scope of the marketing restrictions**

- 8.37.10 G
- (1) The restrictions on the marketing of an AIF in regulations 49 to 51 only apply to marketing that takes place in the UK. In addition, under regulation 45, an AIFM or an investment firm only markets an AIF if the investor is domiciled in the *United Kingdom* or Gibraltar or has its registered office in the United Kingdom or Gibraltar.
- (2) Under regulation 2(2)(a) (Interpretation), the reference to 'domicile' should be construed in line with its meaning in AIFMD. This may be different to the domicile of an investor for tax purposes.

[Note: see section 6 of the EUWA]

## Marketing at the initiative of the investor

- 8.37.11 G
- (1) Regulation 47 (Marketing at the initiative of the investor) states that regulations 49 to 51 do not apply to an offering or placement of units or shares of an AIF to an investor made at the initiative of that investor.
- (2) A confirmation from the investor that the offering or placement of units of shares of the AIF was made at its initiative, should normally be sufficient to demonstrate that this is the case, provided this is obtained before the offer or placement takes place. However, AIFMs and investment firms should not be able to rely upon such confirmation if this has been obtained to circumvent the requirements of the legislation that implemented AIFMD.

## Marketing under the designation "SEF" and "RVECA"

G 8.37.12

Regulation 48 (Marketing under the designation SEF" and "RVECA") provides that regulations 49 to 51 do not apply to the marketing of an AIF under the designation SEF" and "RVECA". To be designated as such the AIFM of the AIF is required to apply for registration of the AIF with its Home State under the EuSEF regulation or the EuVECA regulation (and in the UK make a notification under regulation 14 (Notification of new funds under the EuSEF Regulation or the EuVECA Regulation)). Where the AIFM is established in the UK, it must also register as a small registered UK AIFM under regulation 10. The AIFM of an AIF is then entitled to market the AIF to professional clients and certain categories of retail clients (see article 6 of the EuSEF regulation and article 6 the EuVECA regulation) under those regulations.

**PERG 8/6** 

## **Contravention of the marketing restrictions**

## 8.37.13 G

An AIFM or an investment firm that acts in contravention of the marketing restrictions in regulations 49 to 51, or an AIFM that acts in contravention of a provision of the SEF regulation or the RVECA regulation, is deemed to have been carrying out "unlawful marketing" under regulations 52 and 53. The consequences of carrying out unlawful marketing vary, depending on whether the AIFM or investment firm concerned is an authorised person or an unauthorised person.

- (1) If the AIFM or investment firm is an unauthorised person, regulation 52 (Contravention by an unauthorised person) provides that:
  - (a) section 25 of the Act (contravention of section 21) applies to the unlawful marketing as it applies to the contravention of section 21(1) of the Act (although under regulation 52(3) the reference in section 25(1)(a) to imprisonment for a term not exceeding six months is to be read as a reference to imprisonment for a term not exceeding three months);
  - (b) section 168 of the Act (appointment of persons to carry out investigations in particular cases) applies as if the reference at section 168(2)(c) to a contravention of section 21 of the Act included reference to unlawful marketing; and
  - (c) section 30 of the *Act* (enforceability of agreements resulting from unlawful communications) applies in relation to:
    - (i) controlled agreements entered into in consequence of unlawful marketing, as it applies in relation to controlled agreements entered into in consequence of an unlawful communication; and
    - (ii) the exercise of rights conferred by a *controlled investment* in consequence of unlawful marketing, as it applies in relation to the exercise of such rights in consequence of an unlawful communication.
- (2) If the AIFM or investment firm is an authorised person, regulation 53 (Contravention by an authorised person) provides that:
  - (a) unlawful marketing is actionable at the suit of a private person who suffers loss as a result of such *marketing*, subject to the defences and other incidents applying to actions for breach of statutory duty; and
  - (b) section 168 of the *Act* (appointment of persons to carry out investigations in particular cases) applies as if the reference at section 168(2)(c) to a contravention of section 238 of the *Act* included reference to unlawful marketing.

# Application of the financial promotion and scheme promotion restrictions

#### 8.37.14 G

- (1) Regulation 46 (Application of the financial promotion and scheme promotion restrictions) provides that where a *person* may *market* an *AIF* under regulation 49, 50 or 51:
  - (a) to the extent that such *marketing* falls within section 21(1) (restrictions on financial promotion) or 238(1) (restrictions on promotion) of the *Act*, the *person* may *market* the *AIF* to a *retail*

- client only if the person does so without breaching the restriction in that section; and
- (b) to the extent that any activity falling within section 21(1) or 238(1) of the Act does not amount to marketing by an AIFM or an investment firm for the purposes of Part 6 of the AIFMD UK regulations, the restriction in that section applies to the person.
- (2) The effect of the provision referred to at (1)(a) is to require an AIFM or an investment firm that markets an AIF to a retail client to comply with the *financial promotion* and scheme promotion restrictions in relation to that marketing. The provision referred to at (b) is designed to clarify that the financial promotion and scheme promotion restrictions continue to apply to communications by an AIFM or an investment firm that do not constitute marketing.
- (3) In addition, the AIFMD UK regulation has made amendments to article 29 (Communications required or authorised by enactments) of the Financial Promotion Order and article 16 (Communications required or authorised by enactments) of the Financial Services and Markets Act 2000 (Promotion of Collective Investment Schemes) (Exemptions) Order 2001 (SI 2001/2157). The effect of which is to exempt communications to professional clients which are approved by the FCA under regulation 49 or 50 of the AIFMD UK regulation from the financial promotion and scheme promotion restrictions.
- (4) There is likely to be a considerable overlap between marketing and financial promotion, and in the case of marketing to retail clients, this can only be done if a *financial promotion* can be made to that investor, but the two concepts are not the same. In particular, it is possible for a person to make a financial promotion without marketing an AIF. For example, an AIFM that makes a communication in relation to an AIF would be making a financial promotion if that communication was a significant step in the chain of events leading to an agreement to engage in investment activity (see ■ PERG 8.4.7 G (Inducements)), but would not be marketing an AIF if this communication was in relation to draft documentation (see ■ PERG 8.37.6 G).

## The interaction between marketing and the prospectus directive

#### 8.37.15

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- (1) The UK provisions which implemented the prospectus directive were not amended by the UK provisions which implemented the AIFMD and closed-ended AIFs that are making an offer of securities to the public as defined in the prospectus directive need to comply with the requirements under the UK provisions which implemented both Directives.
- (2) However, where the AIF is required to publish a prospectus under section 85 of the Act, only information referred to in ■ FUND 3.2.2 R and ■ FUND 3.2.3 R that is additional to that contained in the prospectus needs to be disclosed, either separately or as additional information in the *prospectus*.